

LINKING LEALMAN ACTION PLAN

IMPLEMENTING MOBILITY AND COMPLETE STREETS

MARCH 2019



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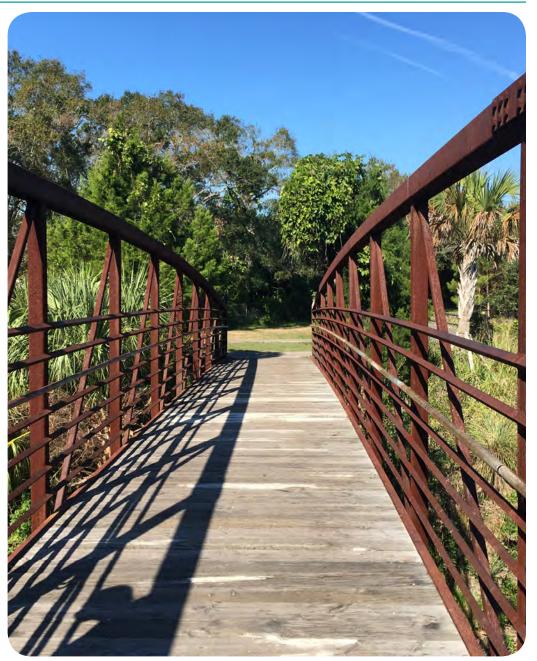
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GLOSSARY

A

Accessibility: The ease and ability for people, of all ages and abilities, to reach a destination.

Advanced Traffic Management System (ATMS): A traffic management tool that incorporates technology to improve the flow of vehicles traffic and improve safety.

Average Annual Daily Traffic (AADT): The average 24-hour volume of vehicular traffic at a given point or section of a roadway.

B

Bicycle Boulevard/Bikeway: A roadway of low-vehicular traffic that gives bicycle traffic equal priority and lane use as vehicular traffic. Priority is established through signs and pavement markings.

Branding: A method to market a community through cohesive images, colors, history, and character.

Built Environment: Man-made structures, features and facilities in which people travel, live, and work.

Bulb-Outs: Extension of the curb to create shorter crossing distances and increased visibility for pedestrians. Bulb-outs are also a method to slow vehicular traffic.

C

Community Redevelopment Area (CRA): A geographic area that is targeted for redevelopment by a local governing agency.

Complete Streets: Streets that account for users of all ages, abilities and modes of transportation which includes: pedestrians, bicyclists, transit, motorists and freight.

Connectivity: The density of connections in transportation networks, and the directness of links that allows travel to major activity centers, housing, retail, employment and other essential needs.

Ε

Equity: The concept that public policy should be directed with impartiality, fairness and justice; that all people should have equivalent access to livelihood, education, public resources, community participation, and self-determination in meeting fundamental needs.

G

Gateways: Landscaping, structure, or signs that indicate entrance to a neighborhood or community.

Greenspace: Park, recreation or civic space that is available to the public.

Green Infrastructure: Practices and/or design that uses vegetation and landscaping to absorb, filter, and move water in an environmentally friendly way.

Interchange Improvements: Design or physical enhancements at intersections that improve traffic flow, safety or function.

L

Livability: The quality of life a community provides to its residents.

GLOSSARY

Long Range Transportation Plan (LRTP): Plan that defines transportation goals, policies, funding, investments and projects for the county.

M

Mid-block Crossing: Pedestrian crossing that is not marked by signals but is located near activity attractors. Can be done through Rectangular Rapid Flashing Beacons (RRFBs) and striping.

Minor Arterial: High capacity urban roadway that delivers traffic to interstates or major roadways.

Mobility: The opportunity for people to travel within and out of their community. Mobility has multiple modes: walking, biking, transit, vehicular, air travel, water travel, etc.

Multimodal: Various modes of transportation that includes: walking, cycling, transit, and automobile. Multimodal project and studies consider all modes.

Multi-Use Path: Pathway that accommodates pedestrians and bicyclists.

N

Neighborhood Greenway: Residential streets with low volumes of vehicle traffic that share the roadway with bicyclists.

P

Pedestrian-scale: Development or design that incorporates sense of height, bulk, and architectural details that relate to the size of the human body to create comfortable built environments.

Placemaking: A method of using a community's assets, inspiration, and potential to create public spaces that improve health and wellbeing for residents.

R

Rectangular Rapid Flashing Beacons (RRFBs): Traffic safety warning devices that uses LED flashing lights to alert motorists of a pedestrian crossing.

Resurface Roadway: New pavement and street painting on a roadway. Resurfacing projects can also include enhancement to bicycle and pedestrian facilities.

Right-Of-Way (ROW): The legal amount of space owned by an entity (usually public) between buildings which includes: landscaping, sidewalk, curb, bike lanes, vehicle travel lanes, parking, transit facilities, and medians.

S

Sharrow: A shared-lane marking on a street that indicates the roadway is shared between bicyclists and motorists and share priority.

Signal Warrant Analysis: A study that is performed to determine if a traffic signal is needed for a particular intersection based on vehicle volume, pedestrian volume, school proximity, crash history or roadway network.

Streetscape: The natural and built environment of a roadway's layout.

GLOSSARY

T

Tax Increment Financing: Financial method that is used to subsidize redevelopment, infrastructure, and other community improvement projects for a specific area with defined boundaries.

Traffic Calming: Physical designs that are intended to improve safety for motorists, pedestrian and bicyclists by slowing traffic speeds.

Traffic Queuing: Congestion or back up of traffic on a roadway usually located at a signalized intersection or driveway.

Transit Oriented Development (TOD): Type of development that is centered around a public transit station. A walkable and bikeable environment that include these developments: multi-family residential, office/commercial space, and public spaces.

U

Urbanism: The way in which people inhabit urban areas and how the built environment is designed/shaped around the urban location. Wayfinding/Signage: Signs or other graphics that help people orient themselves in a physical space and navigate within a community.

W

Wayfinding/Signage: Signs and other directional tools/designs to guide and connect people to community amenities, attractions, and activity centers.

Widewalk: A sidewalk with a wider width that allows for pedestrian and bicycle travel.



INTRODUCTION

The Linking Lealman Action Plan outlines an actionable plan of phased complete streets and mobility improvements for Lealman. These improvements will work with and establish future redevelopment opportunities to enhance Lealman's transportation network. Lealman is a census designated place located in south-central Pinellas County, between Pinellas Park, the City of St. Petersburg and Kenneth City. The purpose of this plan is to build off the current community assets such as Raymond H. Neri Community Park, the designated Lealman Community Redevelopment Area (CRA), and the new Lealman Exchange, to create an interconnected multimodal system, link economic redevelopment, and develop concepts for focus corridors.

Pinellas County was awarded a Forward Pinellas grant of \$50,000 to develop a complete streets concept plan for the 54th Avenue North Corridor within the Lealman CRA. This concept plan proposes various complete streets concepts to boost safety and considers all modes of transportation. After receiving the 54th Avenue grant, County staff decided to examine the entire Lealman CRA study area shown in Figure 1. The study area extends slightly beyond the Lealman CRA limits to look at transportation in the area as a connected network. Information on 54th Avenue North is included within the Linking Lealman Action Plan. This plan is a follow-up to the Lealman CRA Plan adopted in 2016 that included recommendations on improving multimodal mobility, accessibility and safety in the area.



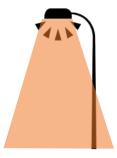
MAJOR TAKEAWAYS

SIDEWALKS



Throughout the study area there are significant gaps in the sidewalk network. Approximately 2/3 of the study area does not include sidewalks. The current condition of the sidewalk infrastructure network creates an unsafe and disconnected environment for pedestrians. The addition and improvement of sidewalk infrastructure will increase safety and connectivity within the study area and Lealman.

LIGHTING



There are significant gaps in lighting infrastructure throughout the study area. The absence of lighting contributes to unsafe corridor conditions and high numbers of traffic crashes. Lack of lighting also deters and prohibits individuals from walking and bicycling. The implementation of additional lighting infrastructure will contribute to safer conditions within the study area. Improved lighting will also facilitate safer pedestrian and bicycle travel within the community.

LINKING LEALMAN PLAN

GOALS:

The Plan includes several goals:

- Encourage mobility and accessibility for all transportation modes
- Create an actionable plan for complete street improvements
- Provide a link between economic redevelopment opportunities, safety, and mobility objectives
- Develop concepts for focus corridors

GLOBAL THEMES:

Building upon the plan's goals, several themes will be incorporated into proposed complete street concepts, which include:

- Crossing/intersection improvements
- Provide more east to west and north to south connections
- Focus on eliminating sidewalk gaps
- Develop a connected trail network
- Enhanced lighting
- Transportation in the Joe's Creek industrial area



Source: Pinellas County



Figure 1 shows the STUDY AREAS, SURROUNDING CITIES, AND COMMUNITY FEATURES within the Linking Lealman and 54th Avenue Plans. An objective of this plan is to provide convenient, safe, and accessible multimodal facilities to connect residents to the major destinations within Lealman.

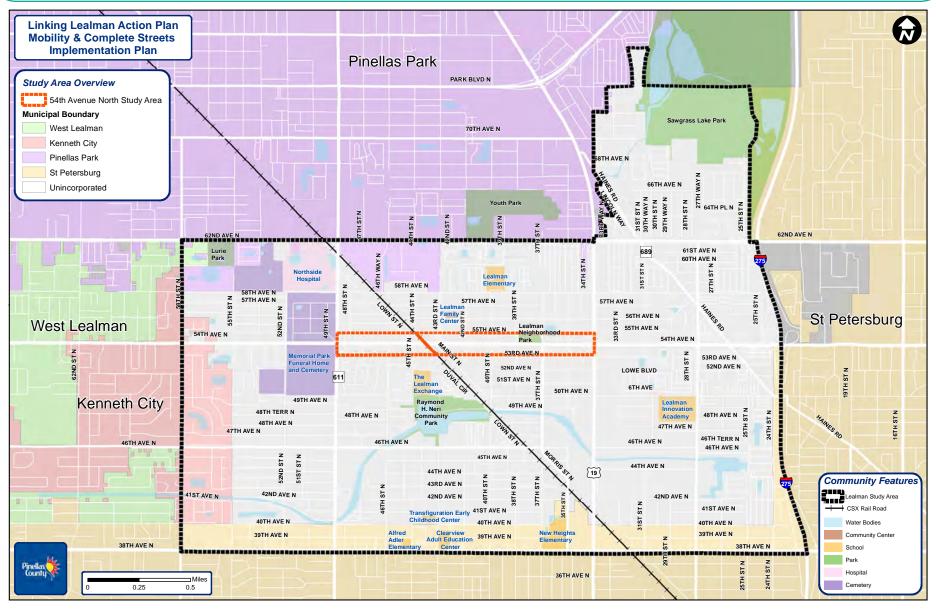


FIGURE 1: STUDY AREA MAP

LEALMAN GUIDING PLANS

GUIDING STUDIES & PLANS:

This review includes previous plans and studies related to the Lealman area. These guiding documents provide foundational context helpful in providing proposed recommendations.

LEALMAN COMMUNITY REDEVELOPMENT AREA

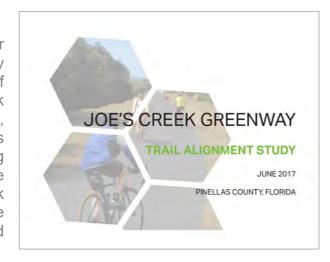
In June of 2016, the Lealman Community Redevelopment Area Advisory Committee and the Pinellas County Community Redevelopment Agency completed the Lealman CRA Plan – a comprehensive, long-term strategy for economic development and revitalization for the area that overlays the Linking Lealman study area. The Plan includes goals and priorities that include:

- Redevelop commercial corridors by utilizing urbanism and complete street design concepts
- Provide connections to the existing Fred Marguis Pinellas Trail
- Implement transportation facility improvements such as completing the sidewalk and roadway networks and reducing surface parking
- Promote pedestrian safety by improving area lighting



JOE'S CREEK GREENWAY TRAIL ALIGNMENT STUDY

The Joe's Creek Greenway Trail Alignment Study was prepared in June 2017 by AECOM for Forward Pinellas in collaboration with Pinellas County. The purpose of the study was to identify a preferred trail alignment for a proposed multi-use trail that generally follows the banks of Joe's Creek. The trail would connect the existing trail at Raymond H. Neri Community Park (formerly known as Joe's Creek Greenway Park) to the Fred Marquis Pinellas Trail to the west, 34th Street North (US 19) and future City of St. Petersburg bicycle and pedestrian facilities to the east. The proposed alignment would connect the existing trail at Neri Park north along the CSX rail line to 52nd Avenue to utilize the existing railroad crossing. After crossing the railroad tracks, the proposed alignment shifts south along Main Street North to connect back to the creek and continues to 34th Street North. The conceptual alignment identified in the 2017 study could be adjusted to connect with additional multimodal improvements identified in the Linking Lealman study.



A VISION FOR THE FUTURE OF CENTRAL LEALMAN

The VISION plan, developed by Lealman community members in 2001, outlines specific objectives to maintain the area's identity as a distinct, unincorporated community. Specific related objectives include the following:

- Install gateway markers to clearly identify Lealman
- Maintain the current pattern of street development & implement traffic calming measures
- Utilize Joe's Creek as a linear greenway
- Increase transportation opportunities for disadvantaged residents
- Create a safe and connected trail, sidewalk, and bike network

A VISION for the Future of Central Lealman

Developed by Members of the Community July 2001

Extracted from the Revitalization Plan for the Lealman Community

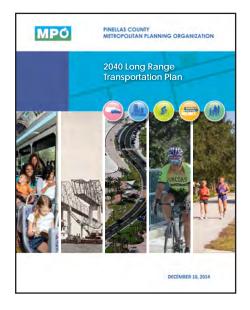
OTHER GUIDING PLANS

FORWARD PINELLAS 2040 LONG RANGE TRANSPORTATION PLAN (LRTP)

The plan describes key roadway and transit projects for the county, which align with a vision to provide a comprehensive mobility network. Although the LRTP does not include 54th Avenue North as a priority or committed roadway or transit project, the following corridors in Lealman are recommended for enhancements:

- Haines Road
- 62nd Avenue North
- 28th Street North
- 46th Avenue North

These potential projects should be included in any long-term network analysis. Additionally, the LRTP includes planned trail facilities, such as the Joe's Creek Trail, which could provide additional connection opportunities. The LRTP is currently being updated for 2045.



FORWARD PINELLAS BICYCLE AND PEDESTRIAN MASTER PLAN:

The Forward Pinellas Bicycle and Pedestrian Master Plan was prepared by Forward Pinellas in December of 2013 and amended in May of 2017. It identifies various bicycle/pedestrian improvements for the Lealman area, including proposed trails, bicycle lanes, and sidewalks. Notably, the Plan recommends a bicycle lane on 54th Avenue North from Park Street to Haines Road. The plan also recommends the evaluation of alternatives to accommodate bike lanes and establish 54th Avenue North as a gateway corridor to Lealman.



KENNETH CITY FUTURE LAND USE ELEMENT PLAN

Kenneth City has less than one percent of vacant land remaining out of its 347 acres of land. Like Lealman, most of the future land use is designated as residential (77%) and commercial development (14%). New development through 2025 will be minimal in Kenneth City.

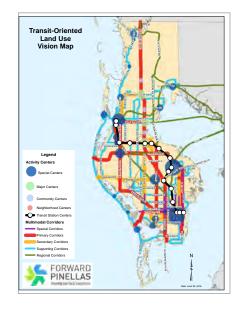
PINELLAS COUNTY FUTURE LAND USE ELEMENT

The Pinellas County Future Land Use Element lists Lealman as a traditional neighborhood development form, which includes low-rise residential and neighborhood retail and services.

TOWN OF KENNETH CITY DATA AND ANALYSIS DOCUMENT Supports the 2008 Comprehensive Plan as adopted on May 14, 2008 Prepared by The Gail Endey Company in conjunction with the Pinellas Planning Council

FORWARD PINELLAS TRANSIT ORIENTED VISION MAP

According to the 2016 Transit Oriented Vision Map, 54th Avenue North is considered a transit-supporting corridor. The CSX rail line is designated as a regional corridor and a transit station center is envisioned for the 28th Street North and 54th Avenue North area.



COMMITTED PROJECTS

There are several projects being implemented in the County's five-year Capital Improvement Program (CIP) for the Lealman study area. The following table shows all projects relevant to the Lealman study area. The purpose of the CIP projects is to implement future short term and quick win (next 5 years) projects. These projects, shown in Figure 2 on the following page and in Table 1 below, are a starting point for creating proposed projects for the Linking Lealman Action Plan. Additional resurfacing projects in the study area in the planning process for 2022-2024.

Location	From/To	Fiscal Year
49 th St N	46 th Ave N to SR 60	2019-2020
Haines Road	60 th Ave N to US 19	2018-2020
42 nd Ave	US 19	
Gandy Blvd	E of US 19 to E of 1-275	2017-2018
US 19	70 th Ave N to 118 th Ave N	Discussed at Lealman
		Stakeholder Meeting
US 19	70 th Ave N to Cypress Terrace	2017-2018
54 th Ave N		2019- depends on CSX
Haines Rd	60 th Ave N to US 19	2018 to 2020
US 19/34th St N	44th Ave to N of Park Blvd	2018-2021
SR 694	W/US 19 to E of Grand Ave/S Frontage Rd	2019-2021
25 th Street N	62 nd Ave N to Sawgrass Park	2019-2020
46 th Ave N	49 th St N to 55 th St N	2019-2020
45 th St N	Duval Park Blvd to South of 54th Ave N	Completed-2019
28 th St N - both	38 th Ave N to 54 th Ave N	Starting Grant Process
42 nd Ave N	35 th St N to 45 th St N	
62 nd Ave N	62 nd St N to 55 th St N	2019-2020
58 th Ave N	49 th St N to 34 th St N	
62 nd Ave N	58 th Street N	2019-2020
19 th St N	38 th Ave N to 54th nd Ave N	2018-2019
46 th Ave N	49 th St N to 35 th St N	Penny for Pinellas
54 th Ave N	49 th St N to 34 th St N	In Planning Phase
62 nd Ave N	49 th St N to 34 th St N	Penny for Pinellas/ Preliminary Engineering
	49 th St N Haines Road 42 nd Ave Gandy Blvd US 19 US 19 54 th Ave N Haines Rd US 19/34th St N SR 694 25 th Street N 46 th Ave N 45 th St N 28 th St N - both sides of road 42 nd Ave N 62 nd Ave N 58 th Ave N 58 th Ave N	49th St N 46th Ave N to SR 60 Haines Road 60th Ave N to US 19 42nd Ave US 19 Gandy Blvd E of US 19 to E of 1-275 US 19 70th Ave N to 118th Ave N US 19 70th Ave N to Cypress Terrace 54th Ave N Haines Rd Haines Rd 60th Ave N to US 19 US 19/34th St N 44th Ave to N of Park Blvd SR 694 W/US 19 to E of Grand Ave/S Frontage Rd 25th Street N 62nd Ave N to Sawgrass Park 46th Ave N 49th St N to 55th St N 45th St N - both sides of road 38th Ave N to 54th Ave N 42nd Ave N 35th St N to 45th St N 62nd Ave N 62nd St N to 55th St N 58th Ave N 49th St N to 34th St N 62nd Ave N 58th Street N 58th Ave N 49th St N to 35th St N 52nd Ave N 58th Street N 54th Ave N 49th St N to 35th St N 54th Ave N 49th St N to 35th St N

TABLE 1: CAPITAL PROGRAM IMPROVEMENTS AND COMMITTED PROJECTS LIST



Figure 2 shows the CAPITAL PROGRAMMED IMPROVEMENTS. These are committed and funded County and State projects for the next five years.

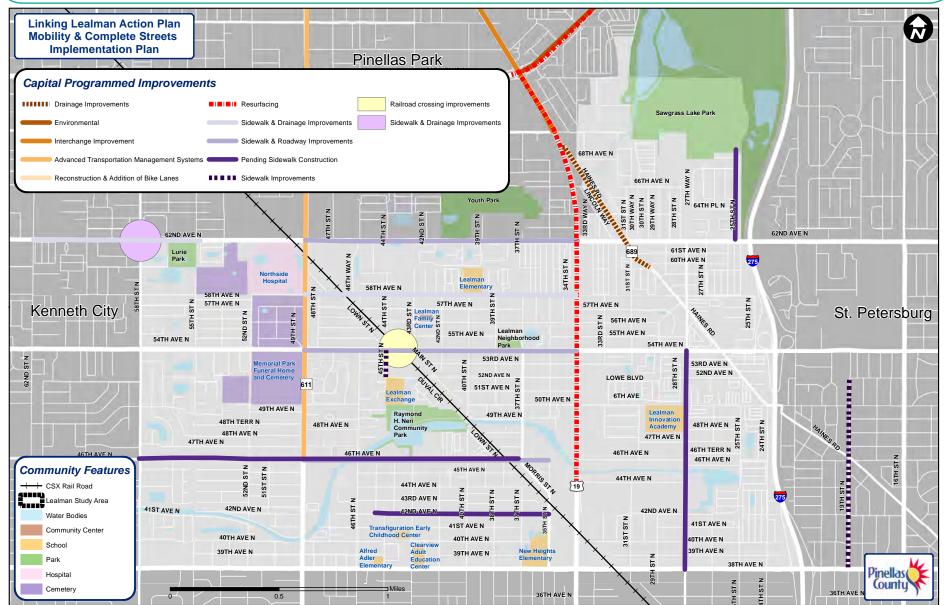


FIGURE 2: CAPITAL PROGRAMMED IMPROVEMENTS MAP

STAKEHOLDER OUTREACH

The development of the Linking Lealman Action Plan included several outreach events such as community stakeholder meetings, agency coordination meetings, and public workshops. The purpose was to obtain valuable local and regional input on the priorities, challenges, opportunities, and goals, all of which are used in guiding the future transportation plan recommendations. Below are summaries of the key items discussed at each meeting.









Community Workshop #1

AGENCY COORDINATION

To facilitate regional coordination, several meetings were held with Pinellas County staff, surrounding cities, and Forward Pinellas Committees. Items discussed included future transportation projects, issues, needs, and gaps. Below are the key take-aways from each of these meetings.

✓ COMMUNITY REDEVELOPMENT AGENCY CITIZEN ADVISORY COMMITTEE MEETING #1 – JANUARY 23RD, 2018

- Number one priority regarding future transportation projects is safety
- North and south roadway connections are needed to improve roadway network connectivity and reduce traffic queues
- Traffic calming measures such as speed reduction and center two-way left-turn lanes are essential on 54th Avenue North
- Wider sidewalks and street lighting are improvements that would greatly enhance mobility

COUNTY AND CITY COORDINATION MEETING - FEBRUARY 15TH, 2018

- Overall vision is to improve mobility, not create separate facilities
- Complete street designs that ensure minimal traffic impediment of adjacent roadways
- Mid-block crossings are an essential safety improvement needed along several main corridors
- Lack of interconnectivity is a major challenge for all modes of transportation
- Examine how the neighborhood greenway network can be extended from St. Petersburg to Lealman and up to Pinellas Park
- Ensure design coherence as Pinellas Park has multiple transportation improvements on 62nd Avenue North

COUNTY STAFF MEETING – MARCH 15TH, 2018

- Bring to fruition actionable projects instead of only planning ideas
- Create interconnected sidewalk and trail networks within the study area
- Coordination with public works is key as drainage is the main obstacle
- Ensure plan coordinates with the economic redevelopment vision of the industrial area
- Examine all pertinent crash rates and data when constructing complete street concepts

✓ COMMUNITY DISTRICT SERVICES MEETING – SEPTEMBER 4TH, 2018

- Include sidewalk additions on Haines Road
- Prioritize the Raymond H. Neri Community Park projects, including providing roadway connections.
- A community priority is placing a crosswalk on 46th Avenue North at the railroad tracks for the children to safely access the Police Academy Learning Center.

✓ ADDITIONAL PROJECT UPDATES

Several meetings were held with various community associations and agencies on the initial recommendations of each modal type. Project presentations and updates were provided to attendees to gather feedback on the different recommended project types and the phasing of projects at the following meetings:

- Community Redevelopment Agency Citizen Advisory Committee Meeting #2-August 29th, 2018
- Lealman Community District Services Meeting-September 4th, 2018
- PINELLAS COUNTY PUBLIC WORKS WORKSHOP MEETING-OCTOBER 8TH, 2018
- FORWARD PINELLAS TECHNICAL COORDINATING COMMITTEE-OCTOBER 24TH, 2018
- LEALMAN COMMUNITY ASSOCIATION MEETING-NOVEMBER 7th, 2018
- FORWARD PINELLAS BICYCLE PEDESTRIAN ADVISORY COMMITTEE-NOVEMBER 19TH, 2018
- FORWARD PINELLAS CITIZENS AVISORY COMMITTEE-DECEMBER 6TH, 2018
- Community Redevelopment Agency Meeting #3-December 19th, 2018

COMMUNITY WORKSHOP #1 HIGHLIGHTS

The Linking Lealman Community Workshop was held on June 5, 2018 with approximately 25 members of the public participating. Participants were asked to complete five different exercises to express their ideas. Overall, the number one comment/concern was the need for sidewalks and sidewalk improvements. Other reoccurring themes were lighting, bike lanes, and landscaping.



<u>IDEA WALL</u>

EXERCISE 1

Participants were provided with the following prompts:

"WHAT ARE YOUR CONCERNS WITH TRANSPORTATION IN LEALMAN?"

and

"How would you improve transportation in Lealman?"

19 participants answered and the top answers are shown in the following graphic:





MONEY MADNESS

EXERCISE 2

Participants were given \$200 in play money and boxes labeled with different types of improvements. They were asked to distribute their money in the boxes to show their improvement priorities. The top five answers are shown in the following graphic:

TOP 5 EXERCISE RESPONSES

Category	\$	% Of Total
Sidewalks	\$720	28%
Enhanced Landscaping/Shade Trees	\$460	18%
Better Maintenance	\$450	18%
Designed On-Street Bikeways	\$390	15%
Intersection Improvements	\$170	7%



MAP LINKING LEALMAN

EXERCISE 3

Participants were provided with maps of the Lealman area and stickers representing different improvements. They were asked to place stickers on the map to show where they thought specific improvements were needed. 124 stickers were placed and all responses are recorded on the Exercise 3 Results maps. The top five categories places are tallied as follows:

TOP 5 EXERCISE RESPONSES

Category	Number Of Votes	% Of Total
Enhance Sidewalks	50	40%
Landscaping	13	10%
Add Bicycle Facilities	12	10%
Street Lighting	12	10%
Branding/Placemaking	11	9%



Participants were shown various improvements planned for the Lealman area and asked if they had any comments on the planned improvements. Overall, the comments centered around sidewalks. Other comments focused on concerns about the need for streetlights, increased congestion associated with new housing developments and concerns regarding the impact of a road diet on emergency vehicles.



54TH AVENUE NORTH SPOTLIGHT

EXERCISE 5

Participants were shown potential designs for 54th Avenue North and asked to provide feedback on the concepts. Comments received were concerned with pedestrian volumes, safety and the lack of streetlights. Several participants also voiced disapproval of the lane reduction scenario due to congestion or emergency access concerns and several supported the lane reduction due to added safety benefits.

54TH AVENUE NORTH PUBLIC WORKSHOP

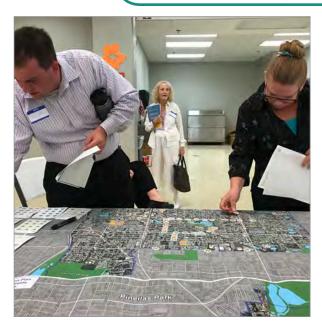
As part of the 54th Avenue North project there was an additional public workshop in which participants completed a variety of exercises designed to establish resident priorities and street concept ideas. Specific details and results for this workshop can be found in the 54th Avenue North Complete Streets Concept Plan.

ONLINE SURVEYS

Two online surveys were conducted during the study. The first survey was available during March and April of 2018 and asked participants to identify transportation priorities and specific issues in Lealman. Of the 43 responses received, sidewalks, maintenance of existing roads, lighting, and bicycle and pedestrian facilities were ranked as the highest priorities and specific concerns were identified that informed plan development. A second survey specifically related to 54th Avenue North was conducted between August and December of 2018. Areas of general consensus from the 89 respondents include: support for intersection improvements at 49th Street North, and the need for improved lighting, sidewalks, crossings and bicycle accommodations.









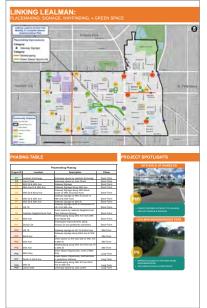
COMMUNITY WORKSHOP #2 HIGHLIGHTS

The Linking Lealman Community Workshop #2 was held on February 7, 2019 with approximately 38 participating members of the public. A brief presentation provided project background information, plan process, and the phasing process for the plan recommendations. Draft project recommendation boards were placed around the room and participants were asked to review each board and provide feedback on comment forms. The following pictures show the boards used and the prominent feedback received through the comment sheets.









Phasing Presentation Boards for Workshop

Overall, residents commented that they recognized the importance and need for the Linking Lealman Plan and the recommendations for the study area. Many of the comments expressed support for increased lighting and sidewalk gap improvements. Many residents commented on how prevalent speed reduction and traffic calming measures are needed in the community. Other comments included concern for particular roadways and the alignment of the Joe's Creek Trail which will require further analysis at the design phase. Residents noted they are supportive of additional greenspaces and increased trail connectivity, particularly, the east-west connections to the Pinellas Trail. Other residents noted that they hope this plan will help propel Lealman forward and improve overall transit and connection to surrounding communities.











Phasing Presentation Boards for Workshop

EXISTING CONDITIONS

A primary goal of the Linking Lealman Action Plan is to encourage mobility of all transportation types through the provision of safe and accessible facilities. To reach this goal it is imperative to understand the existing transportation network, people's daily travel needs, and current travel patterns. The following pages provide key facts and takeaways of the existing multimodal conditions broken down by transportation type as well as the challenges and opportunities presented by current conditions. The main challenges and opportunities that will be addressed are as follows.



CHALLENGES + OPPORTUNITIES

CHALLENGES:

- Lack of multimodal facilities the majority of streets in Lealman do not have safe spaces for pedestrians and bicyclists
- **Barriers and aesthetics** insufficient street lighting and shade trees make walking, biking and using transit uncomfortable and less safe
- Safety several high crash areas with a history of abnormally high crash rates
- **Multimodal populations** more people in Lealman rely on transit, biking and walking as their primary mode of transportation compared to the rest of the County
- Land use maintain existing freight/industrial economy while fostering more diverse economic development

OPPORTUNITIES:

- Improve existing facilities fill sidewalk gaps, add amenities, improve safety, improve crossings and intersections
- Make new connections provide new facilities to address gaps in the system, connect to existing and future green spaces
- **Creating gateways** feature Lealman as a "place" and create a sense of identity, signage and wayfinding to encourage local and regional connectivity
- Provide new facilities address the needs of the community with new sidewalks and trails



62nd Avenue North



Lealman Neighborhood Street

EMPLOYMENT + POPULATION

EMPLOYMENT:

With major employers like Northside Hospital and Joe's Creek Industrial Park, many people commute to Lealman. In addition, many Lealman residents work in other cities or commute to other parts of Pinellas County or Hillsborough County. As depicted in Figure 3, about 8,200 Lealman residents commute out of Lealman to work daily and about 6,400 people commute into Lealman daily. Only about 420 people live and work in Lealman. This large commuting population is an economic driver for Lealman and Pinellas County and transportation improvements are critical to maintaining economic vitality. There is also a significant amount of Lealman residents that do not own a vehicle or are living below the poverty line who need transportation options.

POPULATION:

SOURCE: 2018 ESRI DATA

LEALMAN
PINELLAS CO.
22,742
916,542

O-14: 16.8% 0-14: 14.4%
DISTRIBUTION 15-64: 67.5% 15-64: 64.4%
65+: 15.7% 65+: 21.2%

MEDIAN HOUSEHOLD \$35,920 \$49,730

HOUSEHOLDS THAT 83% 86% OWN/LEASE A VEHICLE

LIVING BELOW THE 19% 12% POVERTY LINE



FIGURE: 3 EMPLOYMENT FLOW FOR LEALMAN Source: OnTheMap with US Census Bureau Data

CRASH STATISTICS (2012-2017)









28th Street North

54th Avenue North

62nd Avenue North

54th Avenue North

Creating complete streets in the Lealman study area will increase safety for pedestrians, bicyclists, and motorists. The existing transportation infrastructure in the Lealman area is not built to current standards, encourages high speed motor vehicle travel, and creates an unsafe environment for all users, particularly pedestrians. Based on crash data within the study area boundary, ten pedestrians lost their lives between 2012 and 2017 and, as seen in Figures 4 (p. 31) and 5 (p. 32), the current crash hot-spot corridors and locations are:

- 62nd Avenue North
- 54th Avenue North
- 34th Street North
- 49th Street North

CRASH STATISTICS (2012-2017)

3,436 TOTAL CRASHES FROM 2012 - 2017

880 TOTAL CRASHES IN 2016



19 FATALITIES AND 206 INCAPACITATING INJURIES FROM 2012-2017

215 CRASHES INVOLVED A BICYCLE OR PEDESTRIAN FROM 2012-2017

10 PEDESTRIAN FATALITIES 2012-2017



TOP CRASH TYPES:

- 1. REAR END: 1,327 CRASHES
- 2. ANGLE & HIT FIXED OBJECT: 1,097 CRASHES
- 3. SIDESWIPE: 295 CRASHES









Figure 4 identifies the TOP CRASH AREAS within the study area boundary. Most of the crash hot spots were focus corridors identified by County staff and residents during public workshops and stakeholder interviews.

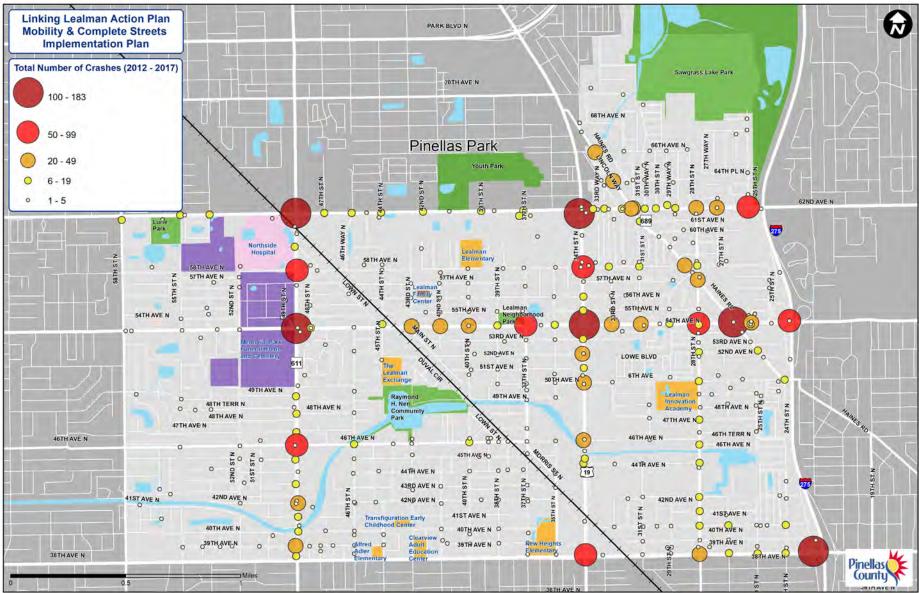




Figure 5 identifies the fatal and incapacitating BICYCLE AND PEDESTRIAN CRASHES. The 10 pedestrian fatalities and 52 incapacitating bicycle and pedestrian injuries shown indicate hot spots where safety improvements are most needed for bicyclists and pedestrians.

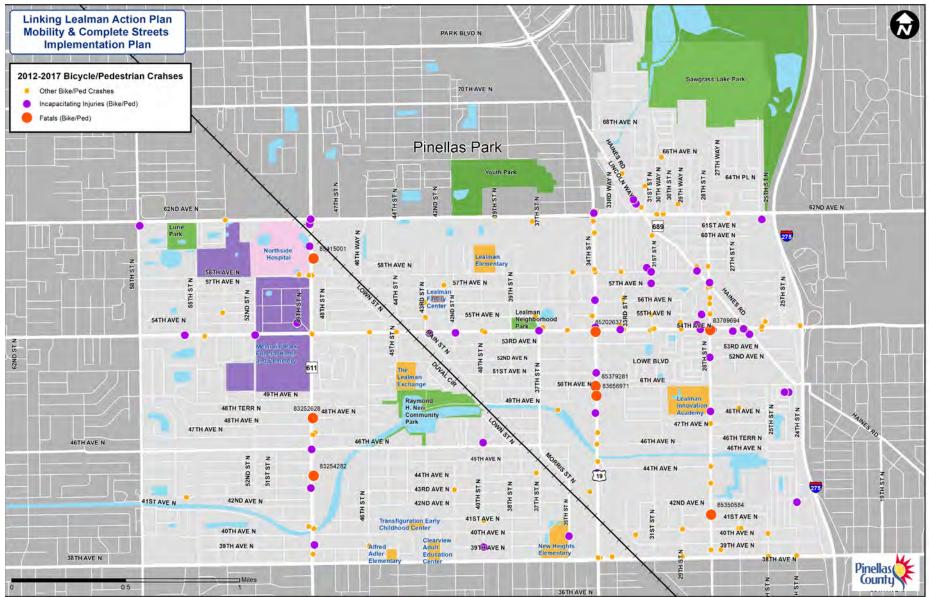


FIGURE 5: BICYCLE & PEDESTRIAN CRASHES MAP

STREET NETWORK

The Lealman roadway network contains a good baseline for a connected grid system. However, there are several areas where critical north to south and east to west connections are missing. In addition, the roadway network contains many challenges to the safety and accessibility of all roadway users.

EXISTING NETWORK WITHIN STUDY AREA:

• 3.56 MILES OF STATE ROADS 2.0%

• 25.63 MILES OF COUNTY ROADS 18.0%

• <u>117.17 MILES</u> OF LOCAL ROADS <u>80.0%</u>

146.36 MILES OF TOTAL ROADWAYS

OPPORTUNITIES + CHALLENGES:

- Several roadway designs currently encourage speeding
 - 54th Avenue North (lack of crossings and high speed)
 - 34th Street North (high speed)
 - 62nd Avenue North (low visibility & high speed)
 - 46th Avenue North (lack of facilities)
 - 49th Street North (lack of crossings and high speed)
 - 28th Street North (lack of facilities)



49th Street N & 62nd Avenue North



US 19 north of 62nd Avenue North

TRANSIT NETWORK

The six local bus routes and bus stops in the Lealman area are mostly concentrated on the arterial and collector roadways. Typical headways for the area are around 50 minutes and many stops lack basic amenities such as benches and lighting. The Pinellas Suncoast Transit Authority (PSTA) recently implemented its first limited stop 15-minute peak hour service on the Route 52, which serves 49th Street.

EXISTING NETWORK:

6 ROUTES ANNUAL RIDERSHIP = $\frac{1,528,929 \text{ RIDERS}}{1}$

System-wide average revenue hours = 14,016 hours

LOCAL BUS ROUTES = 6

TOTAL BUS STOPS= 102

60-MINUTE HEADWAYS ON ROUTES 97, 75, 38,11

30-MINUTE HEADWAY ON ROUTE 34

15 TO 30-MINUTE HEADWAY ON ROUTE 52



2017 ROUTE RANKING*:

(45 TOTAL ROUTES IN PINELLAS COUNTY)

ROUTE 52 = #1

ROUTE 34 = #3

ROUTE 11 = #16

*BASED ON TOTAL RIDERSHIP

RECOMMENDATIONS:

TRANSIT STOP ENHANCEMENTS.

- Shelters with benches
- ADA compliance
- Lighting





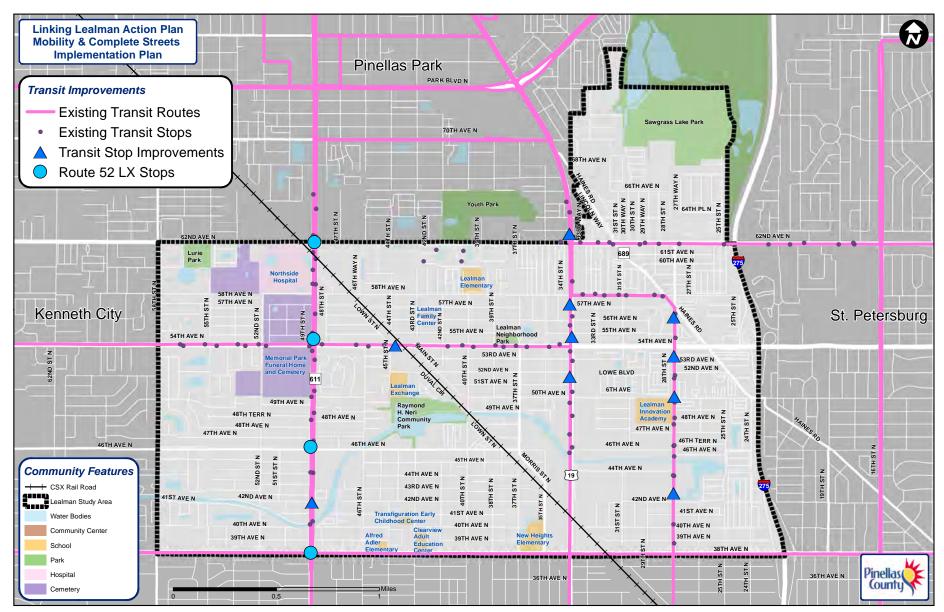


FIGURE 6: EXISTING TRANSIT NETWORK MAP

LINKING LEALMAN ACTION PLAN > MOBILITY AND COMPLETE STREETS IMPLEMENTATION PLAN

PEDESTRIAN & TRAIL NETWORK

A well-connected roadway/sidewalk network provides active transportation opportunities. A variety of community amenities are currently surrounded by a lack of sidewalk connections. Figures 7-9 (p.37, 39, & 40) provide examples of current community connectivity issues within the Lealman study area. Network enhancements could increase neighborhood connectivity, reduce walking distances, and facilitate walking, bicycling, and transit use.

EXISTING NETWORK:

- ABOUT <u>46 MILES</u> OF SIDEWALKS
- ABOUT <u>30%</u> OF STREETS INCLUDE SIDEWALKS
- TRAIL NETWORK IS **1 MILE**

OPPORTUNITIES + CHALLENGES:

- Poor roadway lighting
- Narrow/broken sidewalks
- Lack of buffers between the roadway and pedestrians
- Lack of crossings leading to schools
- Lack of trail connections to main parks
- Connect to City of St. Petersburg



Examples of current walking conditions











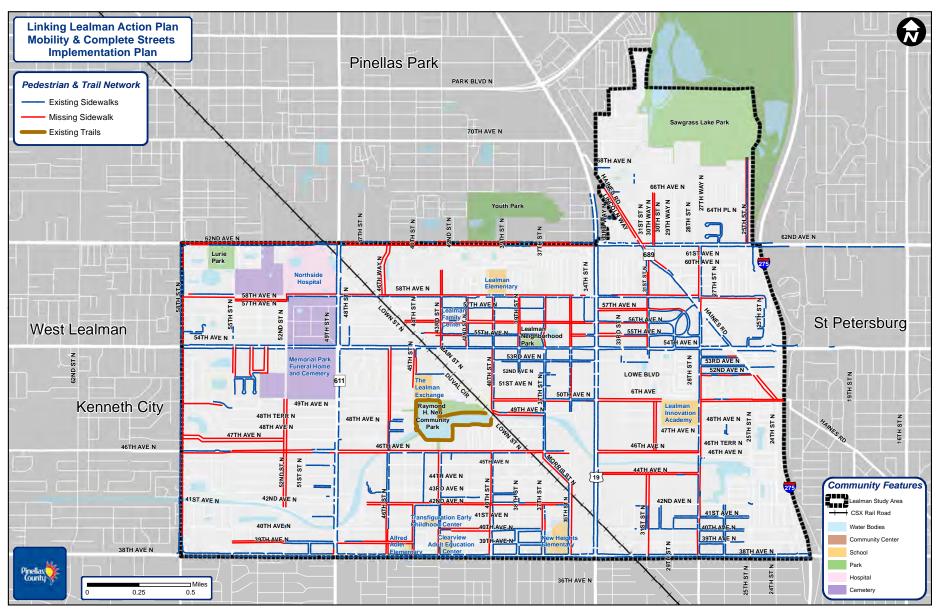


FIGURE 7: PEDESTRIAN & TRAIL INFRASTRUCTURE MAP

BICYCLE NETWORK

A well-connected bicycle infrastructure network provides opportunities for safe, non-motor vehicle travel and increases transportation equity in the community. Based on field observations, Lealman has a significant number of bicyclists in the community. Providing adequate bicycle networks and infrastructure allows for residents to travel safely and efficiently throughout the community and to adjacent communities. Proper networks and infrastructure also provides the opportunity for households to forgo car ownership and allocate finances towards other needs. Last, bicycle networks and infrastructure encourage bicycling as a healthier and more sustainable mode of transportation, which increases the community's overall health.

EXISTING NETWORK:

CURRENTLY ABOUT 1.61
MILES OF BICYCLE LANES
1.44% OF ROADWAYS
HAVE BICYCLE LANES

OPPORTUNITIES + CHALLENGES:

- Few existing bicycle facilities
- Existing facilities aren't separated from traffic
- Opportunity to build a new connected system for the Lealman area
- Opportunity to enhance bicycle usage in Lealman



Examples of current bicycling conditions

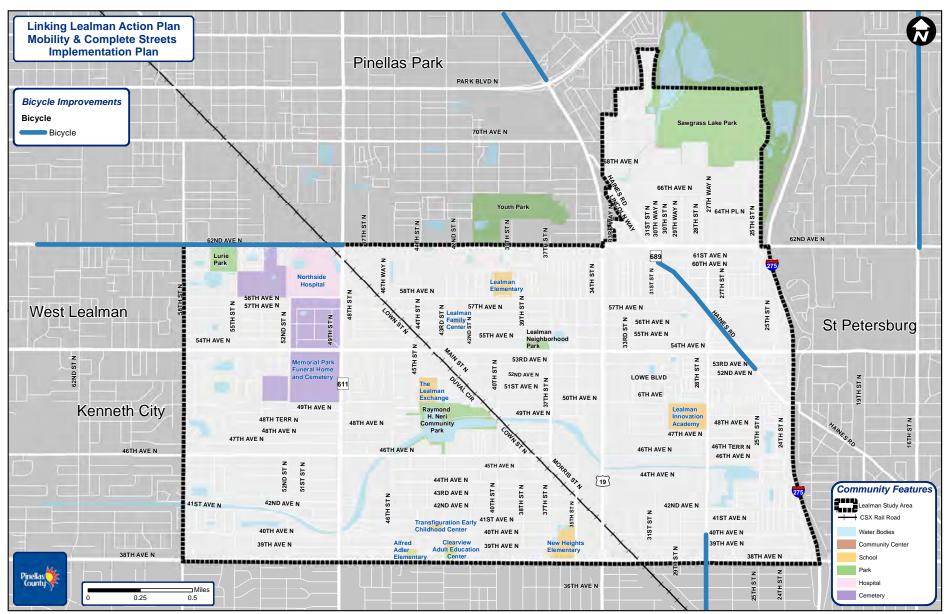








Figure 8 depicts the existing **BICYCLE NETWORK**. Most of the Lealman area is without current bicycle facilities.



CORRIDOR CONTEXT

ROADWAY CLASSIFICATION

Development patterns, land use, and travel demand provide context for designing facilities that meet user needs consistent with the surrounding environment. The designated roadway classifications, shown in Figure 9, serve different volumes of traffic, land uses, and multimodal transportation options. The design of roadways should consider all users, but also which users have priority. For instance, I-275 is an important freight and motorist corridor that would be appropriate for additional transit use, but not pedestrian and bicycle travel. Some corridors require balancing the needs of multiple users, such as 28th Street North, where freight, transit, bicycle, pedestrian, and motorist travel all require accommodations.

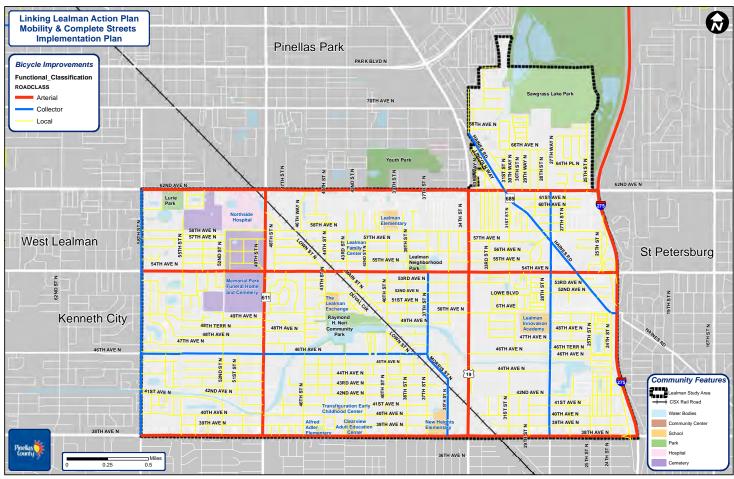


FIGURE 9: CORRIDOR CLASSIFICATION MAP

CORRIDOR CONTEXT

LEALMAN REGULATING PLAN

The draft Living Lealman Form-Based Code establishes a regulating plan for Lealman that assigns district typologies intended for varying levels of activity and development form. Target corridors are identified as areas of opportunity to enhance connectivity and travel for all modes of transportation. Based on the roadway classification and district typologies, appropriate roadway, pedestrian, transit, and bicycle characteristics should be considered based on context. For example, wider sidewalks and bicycle facilities should be included for the target corridors, as well as within urban and commercial areas.

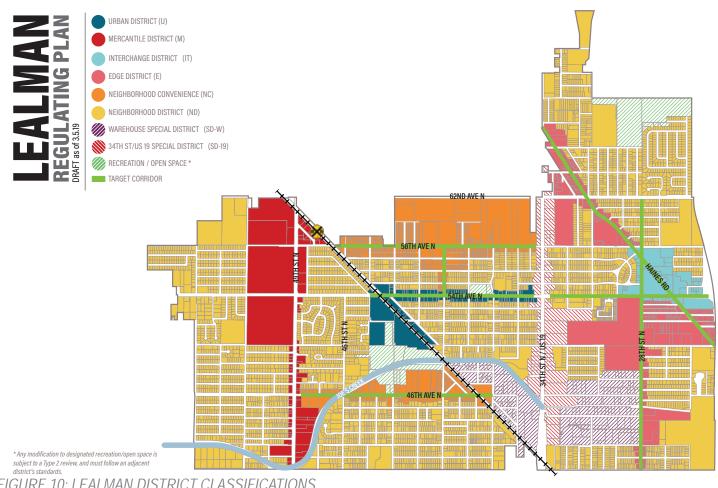


FIGURE 10: LEALMAN DISTRICT CLASSIFICATIONS

SOURCE: PINELLAS COUNTY

RECOMMENDATIONS

This section will provide transportation recommendations to create a complete streets environment in the Lealman area. The recommendations are structured by mode of transportation and include roadway, transit, bicycle, and pedestrian and trails. Due to limited resources, projects will be phased in design/construction in Lealman. Quick wins are improvements that can bring quick and meaningful change. Short-term improvements can be accomplished in the near future and are usually of shorter length. Mid-term improvements are comprehensive and involve multiple agencies and resources to design and implement. Long-term improvements are major infrastructure changes or regional connections that require significant funding and other resources to accomplish. Examples of each phasing type are shown in this section.



MAJOR CHALLENGES + THEMES

Recommendations will improve upon the major challenges and themes for the Lealman area listed below.

REGIONAL AND LOCAL CONNECTIONS:

- Lealman has several opportunities to create a local trail system and connect to the regional trail system in Pinellas County.
- Severe sidewalk and bicycle gaps show a lack of an interconnected system. Opportunity exists for short-term projects to fill those gaps and increase mobility.
- Wayfinding and signage for parks and trails would increase usage and visibility of the multiple recreational amenities.

TRANSPORTATION IMPROVEMENTS:

- There is a need for multimodal improvements that work in tandem to create a safe and accessible transportation system for all users on key corridors such as 54th Avenue North, 62nd Avenue North, 46th Avenue North, 34th Street North, 28th Street North and 49th Street North.
- High peak traffic movement has led to several intersections operating at a failing level of service. Providing greater neighborhood access can be achieved through signal optimization.
- Traffic calming measures are needed in residential areas to increase safety and accommodate multimodal transportation.

BARRIERS:

- Situated between two major cities, Pinellas Park and St. Petersburg, the Lealman area could greatly benefit from gateways, wayfinding and signage indicating its boundaries.
- Multiple roadways aren't continuous, creating a roadway system that lacks connectivity. The lack of connectivity forces all automobile traffic to main routes, instead of providing alternatives for local travel.

OVERALL RECOMMENDATIONS

OVERALL RECOMMENDATIONS

- Global
 - Add sidewalks
 - Lighting
- Improved crossings and intersections improvements
- Trail and bicycle improvements
- Transit improvements
- Placemaking elements



PRIORITIZATION

Prioritization of projects consider the following factors:

- Safety benefits
- Fill gaps
- Connect to community assets
- Leverage existing projects
- Provide options to different users
- Relate to economic development goals





PROJECT PHASING & NEXT STEPS



- > CONNECT SIDEWALK GAPS LESS THAN 0.5 MILES LONG
- > PARK CONNECTIONS: WAYFINDING/SIGNAGE
- > GREEN SPACE OPPORTUNITIES

SHORT-TERM

- > CONNECT SIDEWALK GAPS & DEVELOP TRAIL NETWORK
- > PARK CONNECTIONS
- > CROSSINGS ON NON-MAJOR ROADWAYS
- > TRANSIT STOP IMPROVEMENTS



- > CONTINUE TRAIL & BICYCLE NETWORK
- > CROSSINGS IMPROVEMENTS ON MAJOR ROADWAYS
- > DECREASE TRANSIT HEADWAYS
- > CONNECT MAJOR SIDEWALK GAPS



- > CONTINUE INTERSECTION IMPROVEMENTS ON MAIN ROADWAYS
- > CONTINUE TO LINK TRAILS THROUGHOUT LEALMAN TO CREATE AN INTERCONNECTED NETWORK

- > ADDING TRANSIT FACILITIES AND SERVICE
- > CONTINUE TO IMPROVE ACCESS TO INDUSTRIAL AREAS FOR FREIGHT

TYPES OF PROJECTS









SAFER CROSSINGS& INTERSECTIONS

TRANSIT

PEDESTRIAN & TRAIL ENHANCEMENTS







STREET ENHANCEMENTS

The street network is primarily a grid pattern throughout Lealman. The primary corridors are designed to quickly convey a large volume of fast-moving traffic, which creates an unsafe environment for all modes of transportation. There is a major need to improve safety along streets, intersections and crossings. This can be done with traffic calming measures such as landscaping, medians, bulb-outs, painted crosswalks, and lighting.

INTERSECTION IMPROVEMENTS FOR ADVANCED OPERATIONS AND SAFETY

ROADWAY CONNECTIVITY IMPROVEMENT:

- Improve safety at intersections and crossings
- Traffic calming measures in neighborhoods

STREETSCAPE IMPROVEMENTS FOR ADDITIONAL LIGHTING, MEDIANS, OR LANDSCAPING:

- 62nd Avenue North
- 54th Avenue North
- 28th Avenue North
- 49th Street North
- 46th Avenue North

CROSSINGS/INTERSECTIONS SPOTLIGHT

A primary purpose of this plan is to increase safety by improving intersection and crossing conditions for all users. Below are a few examples of crossings and intersections that can be improved in the study area. Figure 11 and Table 2 describe these projects in further detail.

62ND AVE NEAR YOUTH PARK







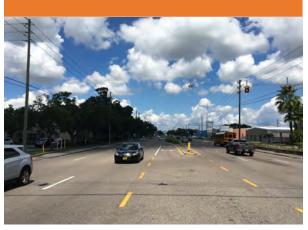
- ADD ENTRY TO PARK
- ADD MID-BLOCK CROSSING ALONG CORRIDOR
- ADD LANDSCAPING

- IMPROVE PLACEMENT AND VISIBILITY OF RECTANGULAR RAPID FLASHING BEACON
- HIGH EMPHASIS CROSSWALK
- SIGNAL EVALUATION

- REALIGN DRIVEWAY
- IMPROVE ACCESS TO THE PARK FOR PEDESTRIAN & BICYCLISTS

CROSSINGS/INTERSECTIONS SPOTLIGHT

49TH ST N AT 58TH AVE N



- SIGNAL WARRANT ANALYSIS
- **IMPROVE CONNECTIVITY TO** HOSPITAL

49TH ST N & 38TH AVE N



- **RE-STRIPE CROSSWALK**
- ADD SIDEWALK TO CONNECT TO THE EXISTING PEDESTRIAN RAMPS
- IMPROVE PEDESTRIAN RAMPS

HAINES RD AT 50TH AVE N



- ADD CROSSING
- ROUNDABOUT AND/OR **GATEWAY FEATURE**
- SIDEWALKS WITH BICYCLE **CONNECTION TO 50TH AVE**

CROSSINGS & INTERSECTIONS PHASING

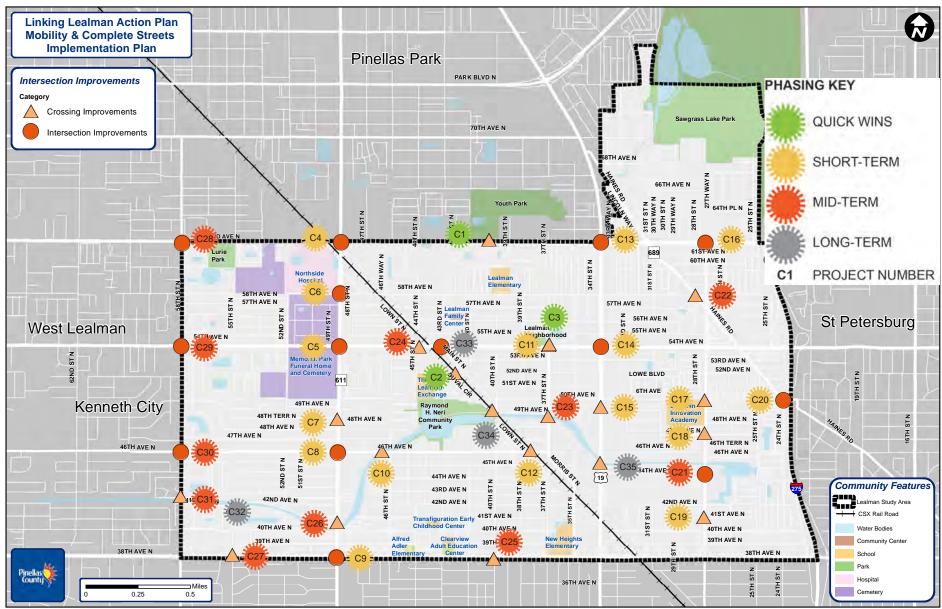


FIGURE 11: CROSSINGS & INTERSECTIONSPHASING MAP

CROSSINGS & INTERSECTIONS PHASING

	Crossings & Intersections Phasing				
Project ID	Туре	Location	Description	Phase	
C1	Crossings	62nd Ave N & Youth Park	Install mid-block crossing and RRFB	Quick Wins	
C2	Crossings	Duval Park Blvd & 52nd Ave N	Allow pedestrian and bicyclist crossing, add sidewalks, fencing, and crossing Quic		
C3	Crossings	54th Ave N & 37th St N	High emphasis crossing & walk, signal analysis	Quick Wins	
C4	Intersection	62nd Ave N & 49th St N	Improve turn lanes; Restripe intersection; improve merge lane	Short-Term	
C5	Intersection	49th St N & 54th Ave N	Construct raised median at north and east legs of intersection	Short-Term	
C6	Intersection	49th St N & 58th Ave N	Signal warrant analysis & crosswalks	Short-Term	
C7	Crossings	48th Ave N & 49th St N	Improve turn lane; if warranted, consider mid-block crossing with RRFB	Short-Term	
C8	Intersection	49th St N & 46th Ave N	Consider protected turning phases; improve driveway access points at intersection	Short-Term	
C9	Intersection	49th St N & 38th Ave N	Improve curb ramps; improve striping; close median on east leg	Short-Term	
C10	Crossings	46th Ave N & 46th St N	Install mid-block crossing	Short-Term	
C11	Crossings	54th Ave N & 37th St N	Improve RRFB/Signalize	Short-Term	
C12	Crossings	46th Ave N & 38th St N	Pedestrian crossing; Improve railroad crossing	Short-Term	
C13	Intersection	62nd Ave N & US 19	Re-stripe crosswalks & pavement markings, add signage & ramps	Short-Term	
C14	Intersection	54th Ave N & US 19	Re-stripe crosswalks & pavement marking & add sigange	Short-Term	
C15	Crossings	50th Ave N & US 19	Mid-block crossing, signal analysis	Short-Term	
C16	Intersection	62nd Ave N & 28th St N	Signal/Warrant analysis & crosswalk	Short-Term	
C17	Crossings	28th St N & 50th Ave N	Improve visibility of crosswalks; install RRFBs	Short-Term	
C18	Crossings	47th Ave N & 28th St N	Mid-block crossing near school, install RRFBs	Short-Term	
C19	Crossings	28th St N & 41st Ave N	Add crosswalk striping	Short-Term	
C20	Intersection	Haines Road & 50th Ave	Add crossing; roundabout; sidewalks with bicycle connection	Short-Term	
C21	Crossings	44th Ave N & 28th St N	Mid-block crossing	Mid-Term	
C22	Crossings	Haines Road & 58th Ave N	Add crossing markings at at least one location	Mid-Term	
C23	Crossings	40th St N & 37th St N	Mid-block crossing, Add crosswalk on west side	Mid-Term	
C24	Crossings	Lown St & 54th Ave N	Add crossing markings and RRFB; Signal warrant analysis; improve Railroad crossing	Mid-Term	
C25	Crossings	38th Ave N & 40th St N	Mid-block crossing, RRFB	Mid-Term	
C26	Crossings	49th St N & 40th Ave N	Install crosswalk on east leg & stop bar	Mid-Term	
C27	Crossings	38th Ave N & 55th St N	Improve visibility; add crosswalks on east/west legs; consider placement of RRFBs if warranted	Mid-Term	
C28	Intersection	62nd Ave N & 58th St N	Install ADA curb ramps & crosswalks	Mid-Term	
C29	Intersection	54th Ave N & 58th St N	Extend eastbound & westbound turn lanes; Improve curb ramps	Mid-Term	
C30	Intersection	46th Ave N & 58th St N	Install crosswalks & improve ADA curb ramps	Mid-Term	
C31	Crossings	42nd Ave N & 58th St N	Improve curb ramp at crosswalk; improve striping at intersection	Mid-Term	
C32	Crossings	Joe's Creek Dr & 55th St N	Provide connection from Joe's Creek Dr to 55th St	Long-Term	
C33	Intersection	54th Ave N & Main St N	Realign intersection; add turn lanes	Long-Term	
C34	Crossings	49th Ave N & 40th St N	Create connection from Raymond Neri Park across railroad	Long-Term	
C35	Crossings	46th Ave N & US 19	Signal warrant analysis & potential midblock crossing	Long-Term	

Crossings/ Intersections	Quick Wins Costs	Short-term Costs
Crossings	\$480,000	\$1,520,000
Intersections	\$0	\$1,630,000
Improvements		
Crossings	3	8
Intersections	0	9

*Conceptual Planning Level Estimates

TABLE 2: INTERSECTIONS & CROSSINGS PHASING TABLE

TRANSIT ENHANCEMENTS

There is strong transit ridership throughout the study area, particularly on Routes 52 and 34. Reduced headways along these routes would better serve existing demand and further encourage transit use in the area. To increase connectivity and growth, additional routes should be considered along activity corridors such as 28th Street North and 62nd Avenue North. Transit stops should be improved and accessible with adequate bus shelters/coverings, lighting, seating, and platforms.

REDUCE HEADWAYS WHEN POSSIBLE

• 15 minute headways on most-used routes

IMPROVEMENTS NEEDED WITH 52 AND 52 LX

- Covered bus stops and shelters
- Bus stop platforms
- Add signage and wayfinding

ADDITIONAL FACILITIES TO FILL NETWORK GAPS:

- 28th Street North
- 62nd Avenue North

TRANSIT SPOTLIGHT

49TH STREET-52 LOCAL & LX



REDUCE HEADWAYS ON MOST-**USED BUS ROUTES**

28TH ST N & 62ND AVE N



- ADD PATHWAY & PLATFORM FOR BUS STOPS
- ADD BUS SHELTER, LIGHTING, & SEATING

PSTA BUS SHELTER



- Photo source: PSTA
 - CONCEPT FOR IMPROVED BUS **SHELTERS**
 - LOOK AT KEY LOCATIONS PARTICULARLY ALONG 34TH **AND 49TH STREET**

TRANSIT PHASING

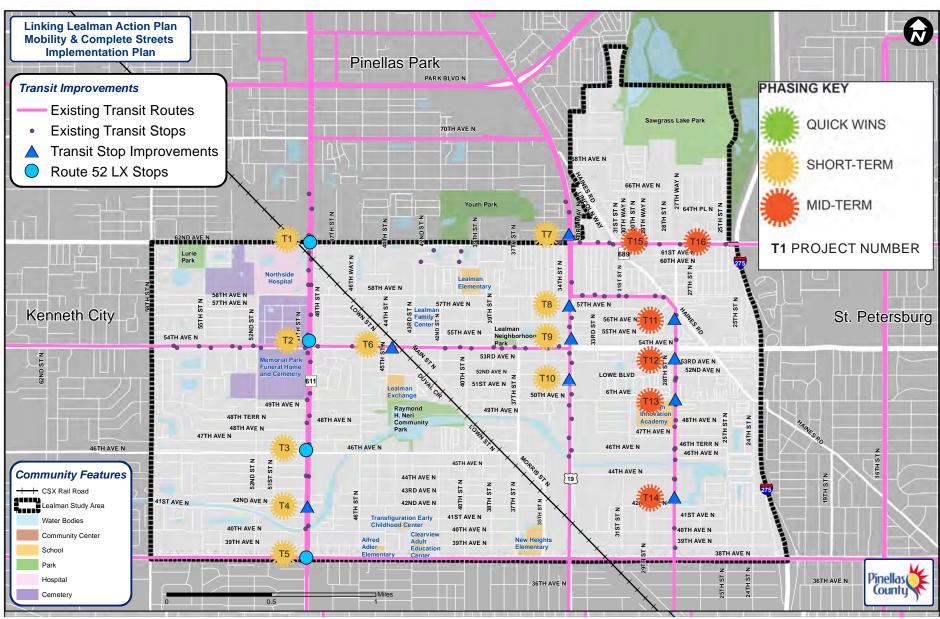


FIGURE 12: TRANSIT PHASING MAP

TRANSIT PHASING

	Transit Phasing				
Project ID	Type	Stop ID	Location	Description	Phase
T1	Transit	2674 & 2695	49th St N & 62nd Ave N	Route 52 LX Stops	Short-Term
T2	Transit	2523, 2534, 2488 & 2485	49th St N & 54th Ave N	Route 52 LX Stops	Short-Term
Т3	Transit	2361	49th St N & 46th Ave N	Route 52 LX Stops	Short-Term
T4	Transit	2278* & 2290*	49th St N & 41st Ave N	Route 52 LX Stops	Short-Term
T5	Transit	No current stop	49th St N & 38th Ave N	Route 52 LX Stops	Short-Term
T6	Transit	2481	45th St N/Lown St & 49th Ave N	Transit Stop Improvements	Short-Term
T7	Transit	2690 & 2477	US 19 & 62nd Ave N	Transit Stop Improvements	Short-Term
T8	Transit	2556	US 19 & 57th Ave N	Transit Stop Improvements	Short-Term
T 9	Transit	2519	US 19 & 54th Ave N	Transit Stop Improvements	Short-Term
T10	Transit	2436	US 19 & 51st Ave N	Transit Stop Improvements	Short-Term
T11	Transit	2543 & 2550	28th St N & Haines Road	Transit Stop Improvements	Mid-Term
T12	Transit	2455	28th St N & 53rd Ave N	Transit Stop Improvements	Mid-Term
T13	Transit	2422 & 2425	28th St N & 50th Ave N	Transit Stop Improvements	Mid-Term
T14	Transit	2294 & 2286	28th St N & 42nd Ave N	Transit Stop Improvements	Mid-Term
T15	Transit	2633	28th St N & 62nd Ave N	Improve bus stop pads	Mid-Term
T16	Transit	2645*	25th St N & 62nd Ave N	Improve bus stop pads	Mid-Term

^{*}New shelters and pads currently programmed

TABLE 3: TRANSIT PHASING TABLE

PEDESTRIAN & TRAIL ENHANCEMENTS

The trail network within Lealman should be expanded and improved to better connect places within Lealman and to adjacent communities. The expansion of the trail system in Lealman will provide and increase connectivity to green and open spaces, multimodal transportation options, activity centers, employment and schools. This will increase transportation and recreation options for the community that will improve the quality of life for residents.

EXISTING CROSSWALK ENHANCEMENTS

- Bicycle and pedestrian striping and signage
- Improved lighting

ADDITION OF MID-BLOCK CROSSINGS

Several improvements needed around Lealman

TRAIL CONNECTIONS

Trail connections to Raymond H. Neri Park

EXPANSION OF NEIGHBORHOOD GREENWAY

- Trail along Sawgrass Lake Park
- Trail along railroad

CONNECTION OF RAYMOND H. NERI PARK TO LEALMAN EXCHANGE

 Provide additional connections particularly to Raymond H. Neri Park

IMPROVE TRAIL AND SIDEWALK CONNECTIVITY TO SCHOOLS

- Connection along 40th Street to Lealman Elementary
- Connection from Joe's Creek Trail to Lealman Innovation Academy
- Trail signage

ADDRESS KEY SIDEWALK GAPS

 Connect gaps around Lealman prioritizing those that address origins and destinations

PEDESTRIAN & TRAIL SPOTLIGHT

NERI COMMUNITY PARK



 IMPROVE ACCESS TO THE PARK FOR PEDESTRIANS AND BICYCLISTS

28TH STREET N CONNECTION



- CREATE CONNECTION TO SAWGRASS LAKE PARK
- ADD LIGHTING

62ND AVENUE N



- ADD BICYCLE AND PEDESTRIAN FACILITIES
- ADD LIGHTING

43RD STREET N CONNECTION



- FORMALIZE CONNECTION
- ADD LIGHTING

TRAIL PHASING

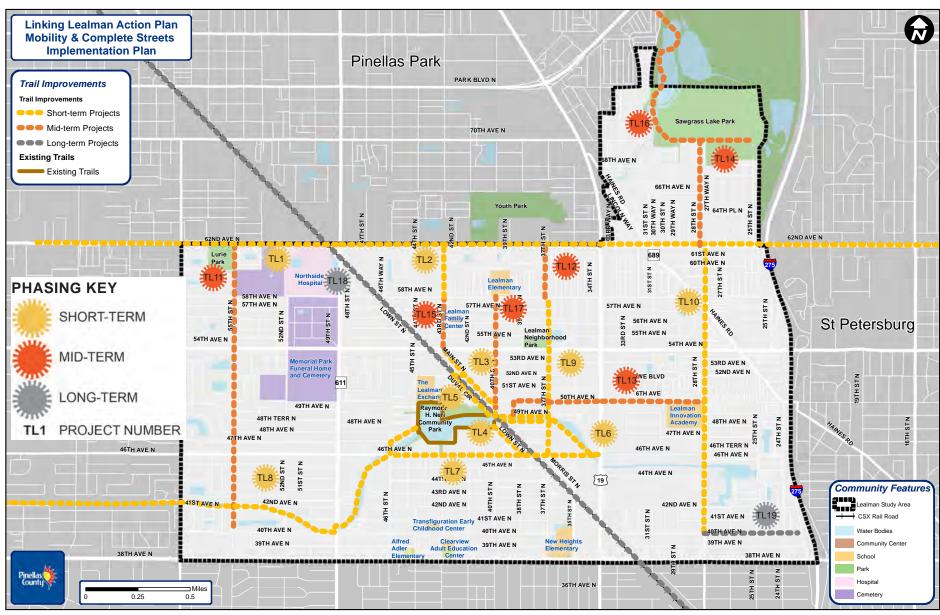


FIGURE 13: TRAIL PHASING MAP

TRAIL PHASING

	Trail Phasing					
	Trail Phasing					
Project ID	Type		Description	Phase		
TL1	Trail	62nd Ave N	Create widewalk and trail signage	Short-Term		
TL2	Trail	43rd St N	Provide trail connection along Lealman Family Center	Short-Term		
TL3	Trail	Main St	Provide trail connection to Neri Park along Main Street	Short-Term		
TL4	Trail	Lown St	Provide trail connection to Neri Park along Lown St	Short-Term		
TL5	Trail	Duval Circle	Provide trail connection to Neri Park along Duval Circle	Short-Term		
TL6	Trail	49th Ave N	Provide trail connection to Neri Park along 49th Ave N	Short-Term		
TL7	Trail	46th Ave N	Provide trail connection to Neri Park along 46th Ave N	Short-Term		
TL8	Trail	Joe's Creek Dr/41st Ave N	Provide trail connection to Neri Park	Short-Term		
TL9		37th St N	Provide trail connection along 37th St N to Youth Park/62nd Ave N; Add lighting	Short-Term		
TL10	I rail	28th St N	Create sidewalk and trail connection	Short-Term		
TL11	Trail	55th St N	Bicycle striping from 55th St N from 40th Ave N to 62nd Ave N	Mid-Term		
TL12	Trail	37th St N	Create trail connecting 58th Ave N to 62nd Ave along green space	Mid-Term		
TL13	Trail	50th Ave N	Create trail connection from Neri Park trail to Lealman Innovation Academy	Mid-Term		
TL14	Trail	28th St N	Create trail connection to Sawgrass Lake Park along 28th St	Mid-Term		
TL15	Trail	43rd St	Create trail connection along County easement along 43rd St N	Mid-Term		
TL16	Trail	Sawgrass Lake Park	Create trail along Sawgrass Lake Park	Mid-Term		
TI 47	Troil	40th St N	Provide traill connection along 40th St N to Lealman Elementary, create signing and trail sigange along 40th St N to	Mid-Term		
TL17 TL18	Trail		Lealman Elementary Create trail along railroad	Long-Term		
TL18		44th Ave N	Create trail along failroad Create trail along 44th Ave N	Long-Term Long-Term		
ILIS	Hall	TTUI AVE IN	Oreate trail along 44th Ave IV	Long-reim		

Trails	Quick Wins Costs	Short-term Costs
Trails	\$0	\$8,210,000
Improvements		
Trails	0	10.16 Miles

*Conceptual Planning Level Estimates

BICYCLE ENHANCEMENTS

Bicycle enhancements, in addition to the trail network, are included to provide a connected bicycle grid network. The completion of bicycle lanes on Haines Road is identified as well as wider sidewalks on 54th Avenue North (identified in the 54th Avenue Complete Streets section on p. 76). 46th Avenue North is also anticipated to include wider sidewalks for bicyclists with signage and potentially a trail or widewalk for a section (identified on the trail map).

Neighborhood greenways are anticipated to provide connections on 46th Street North, 40th Street North, 35th Street North, and 50th Avenue North that will tie into the neighborhood greenways identified in the City of St. Petersburg Complete Streets Implementation Plan. 58th Avenue North could also be considered as a neighborhood greenway or bicyclists could be encouraged to ride on the sidewalks. Neighborhood greenways could be included as interim improvements while longer-term trail plans are developed. The neighborhood greenways provide connections throughout the Lealman area on slower speed and lower volume streets and could include signage such as route guidance and sharrows. They could also include traffic calming to slow motorist speeds for the comfort of bicyclists as well as crossing at key streets.

EXPAND BICYCLE NETWORK

Increase connectivity to local and regional networks

ADDITIONAL BICYCLE FACILITIES

- Widewalk along 54th Avenue North, 58th Avenue North, and 46th Avenue North
- Trail pavement markings and wayfinding

CONNECT BICYCLE NETWORK TO TRAIL NETWORK:

- 46th Avenue North at the start of Joe's Creek Trail and at 46th Avenue North and railroad tracks
- Possible trail connection on the railroad tracks at Joe's Creek Trail at 49th Avenue North

BICYCLE SPOTLIGHT

46TH STREET N



- **USE RIGHT OF WAY TO ADD BICYCLE FACILITIES**
- ADD LIGHTING

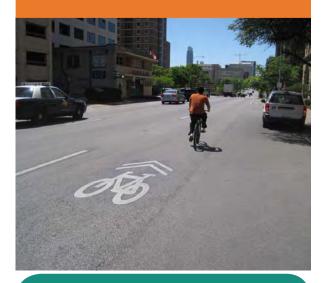
GREENWAY EXAMPLE



BICYCLE BOULEVARD BERKLEY, CA

SOURCE: NACTO.ORG

SHARROW EXAMPLE



SHARROW-SHARED LANE AUSTIN, TX

SOURCE: NACTO.ORG

BICYCLE PHASING

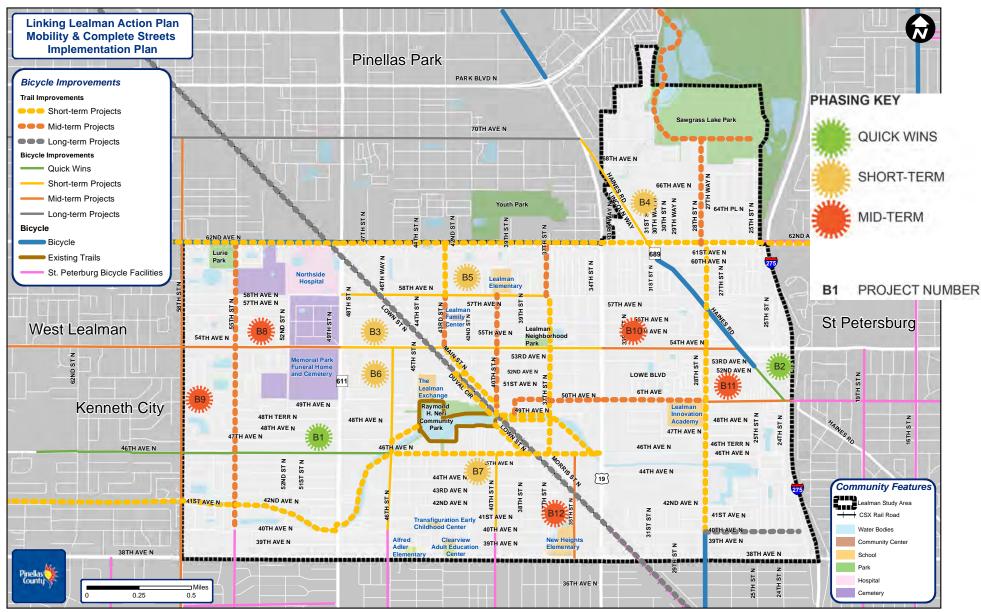


FIGURE 14: BICYCLE PHASING MAP

BICYCLE PHASING

Bicycle Phasing				
Project ID	Type	Location	Description	Phase
B1		46th Ave N	Bicycle Lanes/widewalk along 46th Ave N	Quick Wins
B2		Haines Rd	Complete Haines Road bicycle lane to 50th Ave N	Quick Wins
B3	Bicycle	54th Ave N	Widewalk along 54th Ave N	Short-Term
B4	Bicycle	Haines Rd	Bicycle lanes along Haines Rd	Short-Term
B5	Bicycle	58th Ave N	Bicycle Signage	Short-Term
B6	Bicycle	46th St N	Neighborhood greenway, (sharrows & signage)	Short-Term
B7	Bicycle	40th St N	Bicycle signage and pavement markings	Short-Term
B8	Bicycle	54th Ave N	Widewalk along 54th Ave N	Mid-Term
B9	Bicycle	58th St N	Widewalk along 58th St on west side	Mid-Term
B10	Bicycle	54th Ave N	Widewalk along 54th Ave from US 19 to 28th St N	Mid-Term
B11	Bicycle	50th Ave N	Neighborhood greenway (sharrows & signage)	Mid-Term
B12	Bicycle	35th St N	Bicycle trail pavement markings along 35th St	Mid-Term

TABLE 5: BICYCLE PHASING TABLE

Bicycle Facilities	Quick Wins Costs	Short-term Costs
Bicycle	\$140,000	\$550,000
Improvements		
Bicycle	1.89 Miles	2.58 Miles

^{*}Conceptual Planning Level Estimates

SIDEWALK PHASING

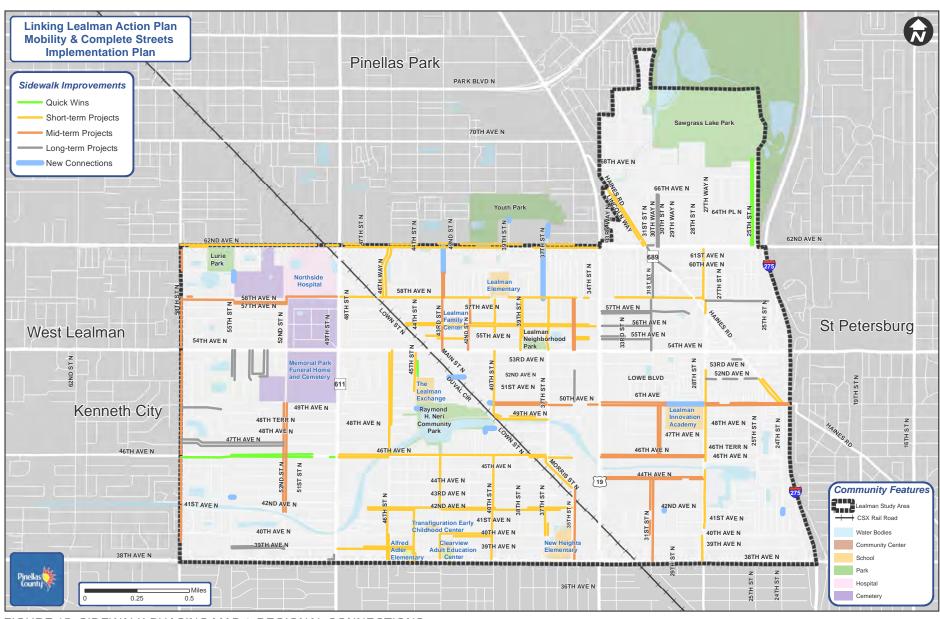


FIGURE 15: SIDEWALK PHASING MAP & REGIONAL CONNECTIONS

SIDEWALK SPOTLIGHT

The current network of Lealman sidewalks lack infrastructure and complete connectivity. Sidewalks should be implemented and gaps in sidewalks should be bridged to improve safety, connectivity, and transportation options. It is essential to provide and increase connectivity to green and open spaces, multimodal transportation options, activity centers, and schools.

FILL GAPS IN SIDEWALK NETWORK

ADDITION OF NEW SIDEWALKS

INCREASE OVERALL SIDEWALK NETWORK

CONNECTIONS TO ACTIVITY CENTERS

New connections to the Lealman Exchange, Lealman Neighborhood Park, Youth Park, Lurie Park, Lealman Elementary School, Lealman Innovation Academy, and Raymond H. Neri Park.

Sidewalks	Quick Wins Costs	Short-term Costs
Sidewalks	\$770,000	\$5,710,000
Improvements		
Sidewalks	1.94 Miles	14.49 Miles

^{*}Conceptual Planning Level Estimates



ADD SIDEWALKS & CROSSWALKS

PLACEMAKING ENHANCEMENTS

Crafting Lealman into a place where people want to work, live and play starts by showcasing the existing amenities. There are a variety of great parks and community features that tend to get lost in this concrete jungle. Providing wayfinding is just a start; improving these community features and providing critical missing transportation connections will help to carve out Lealman as another top Pinellas County place.

CREATE MORE DEFINED GATEWAYS:

- 46th Avenue North
- 62nd Avenue North
- 34th Avenue North
- 54th Avenue North

ENHANCE EXISTING GREEN SPACES:

- Lurie Park
- Lealman Neighborhood Park

WAYFINDING AND SIGNAGE TO COMMUNITY FEATURES:

- Raymond H. Neri Community Park
- The Lealman Exchange

STREETSCAPE IMPROVEMENTS:

- 49th Street North
- 54th Avenue North

CONNECTIVITY:

 Enhance and increase connections to green and open spaces

PLACEMAKING SPOTLIGHT

54TH AVE N. AT HAINES RD



- CREATE DEFINED GATEWAY TO LEALMAN
- ADD WAYFINDING & SIGNAGE

LEALMAN NEIGHBORHOOD PARK



- IMPROVE ACCESS TO THE PARK FROM NEIGHBORHOODS
- ADD GREEN SPACE & OPEN SPACE

PLACEMAKING PHASING

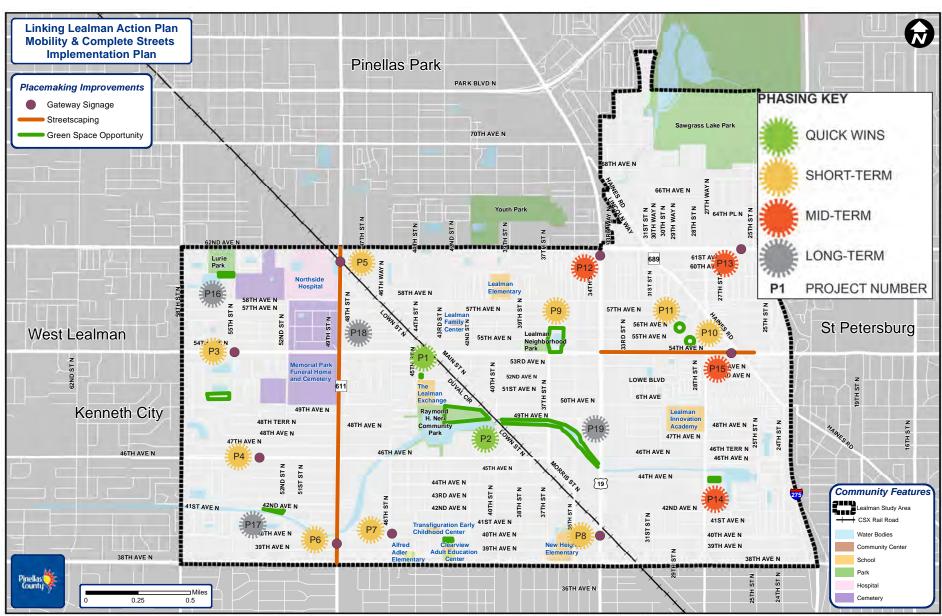


FIGURE 16: PLACEMAKING PHASING MAP

PLACEMAKING PHASING

Placemaking Phasing				
Project ID	ject ID Location Description		Phase	
P1	Lealman Exchange	Greenway space by Lealman Exchange	Quick Wins	
P2	Joe's Creek	Greenway space by Joe's Creek	Quick Wins	
P3	55th St N & 54th Ave N	Gateway Signage	Short-Term	
P4	46th Ave N & 46th Ave N	Gateway Signage along 46th Ave N	Short-Term	
P5	49th St N & 62nd Ave N	Gateway Signage along 49th Street N (south of 49th St N & 62nd Ave N)	Short-Term	
P6	49th St N & 40th Ave N	Gateway signage at 49th St (south of 49th St N & 40th Ave N)	Short-Term	
P7	45th St N & 40th Ave N	Gateway signage at 45th St N	Short-Term	
P8	US 19	Gateway signage north of intersection of US 19 & 38th Ave N	Short-Term	
P 9	Lealman Neighborhood Park	Green space by Lealman Neighborhood Park; Remove fencing	Short-Term	
P10	54th Ave N	Streetscaping along 54th Ave N from 34th St N to Haines Rd	Short-Term	
P11	Divison Dr	Greenspace improvements along Division Dr and pedestrian amenities	Short-Term	
P12	US 19	Gateway signage at US 19 & 62nd Ave N	Mid-Term	
P13	62nd Ave N	Gateway signage along 62nd Ave N & 25th St N	Mid-Term	
P14	44th Ave N	Green space on the east side of 44th Ave N & 28th St N	Mid-Term	
P15	54th Ave N	Streetscaping along 54th Ave N from US 19 to 28th St N	Mid-Term	
P16	56th Way	Green Space Opportunity, north of 56th Way	Long-Term	
P17	South of 42nd Ave N	Green Space Opportunity; Add benches or pedestrian features	Long-Term	
P18	49th St N	Streetscaping along 49th St N from 62nd Ave to 40th Ave N	Long-Term	
P19	Neri Park	Greenway space by Neri Park	Long-Term	

Placemaking	Quick Wins Costs	Short-term Costs
Placemaking: Streetscapes, Greenspaces, Gateways/ Wayfinding	\$120,000	\$850,000
Improvements		
Placemaking:	2-3 Wayfinding/	6 Wayfinding/
Streetscapes,	Gateway Sign, 2	Gateway Sign, 2
Greenspaces, Gateways/ Wayfinding	Greenscape Enhancements	Greenscape Enhancements

^{*}Conceptual Planning Level Estimates

TABLE 7: PLACEMAKING PHASING TABLE

CORRIDOR CONCEPTS

CORRIDOR SPECIFIC CONCEPTS

The following map depicts the focus corridors for the Lealman area. Improvements will be given priority on these corridors as they provide critical infrastructure opportunities for the Lealman area. The following section graphically details proposed concepts for these focus corridors. The concepts show proposed improvements at a street-based level for the focus corridors in the Lealman area. Main themes in improvements are the addition or enhancement of sidewalks, pedestrian scaled lighting, and maintaining road capacity.

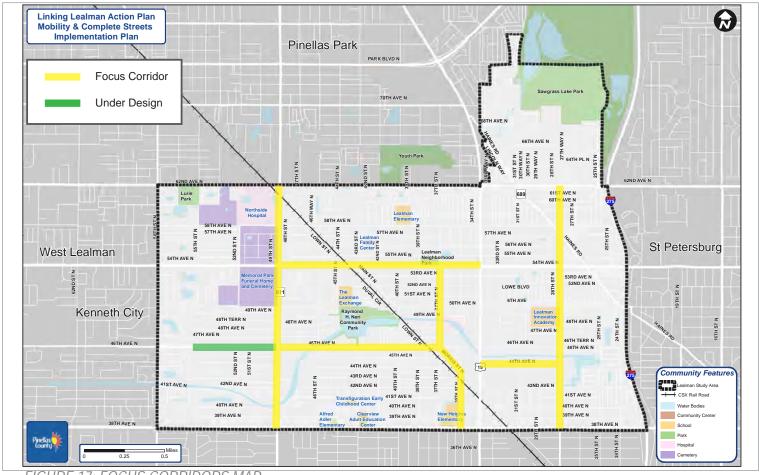


FIGURE 17: FOCUS CORRIDORS MAP

28TH STREET NORTH

28TH STREET CORRIDOR

The 28th Street corridor is one of the main north-south streets in Lealman, heavily used by pedestrian, bicyclists, and transit riders in addition to motorists. Additionally, freight access to the Joe's Creek Industrial Park is a major consideration. The corridor has potential access to trails, future trails, and Sawgrass Lake Park. The street needs to be re-designed to take into account all users.

GOALS:

- Improve sidewalks & fill gaps
- Add bicycle facilities
- Enhance bus stops
- Add & enhance pedestrian crossings
- Add lighting



28th Street Design Concepts

28TH STREET NORTH SPOTLIGHT

SPOTLIGHT A: 38TH AVE N TO 54TH AVE N



ROW: VARIES (APPROX. 60' TO 70')

TWO TRAVEL LANES (11' EACH)

*CONCEPTUAL RENDERING-WOULD REQUIRE ADDITIONAL STUDY THROUGH A DESIGN PHASE

- ADD WIDEWALK FOR PEDESTRIAN & BICYCLISTS (APPROX. 10 FT.)
- ADD LIGHTING & LANDSCAPING
- INCLUDE CROSSINGS

SPOTLIGHT B: 54TH AVE N TO 62ND AVE N



ROW: VARIES (APPROX. 60')

TWO TRAVEL LANES (11' EACH)

*CONCEPTUAL RENDERING-WOULD REQUIRE ADDITIONAL STUDY THROUGH A DESIGN PHASE

- ADD WIDEWALK FOR PEDESTRIAN & BICYCLISTS (APPROX. 10 FT.)
- CROSSINGS
- ADD LIGHTING
- ADD LANDSCAPING
- ON-STREET PARKING IN SOME AREAS

46TH AVENUE NORTH

46TH AVENUE NORTH CORRIDOR

The 46th Avenue corridor is a main east-west connection within Lealman that connects to Kenneth City. The corridor is heavily used by pedestrians, bicyclists, transit riders, and motorists. The corridor has potential to serve increased pedestrian and bicycle travel with improved infrastructure. The street also has access to trails, future trails, Raymond H. Neri Community Park, and the Pinellas Sheriff's Police Athletic League. The street needs to be re-designed to provide facilities for all users.

GOALS:

- Widen sidewalks & fill gaps
- Add bicycle facilities
- Add & enhance pedestrian crossings
- Add lighting



46TH AVENUE NORTH SPOTLIGHT



ROW: VARIES (APPROX. 60') TWO TRAVEL LANES (10' EACH) *CONCEPTUAL RENDERING-WOULD REQUIRE ADDITIONAL STUDY THROUGH A DESIGN PHASE

- ADD SIDEWALK (BOTH SIDES)
- NORTHSIDE TRAIL/WIDEWALK
- TRAIL CONNECTION/CROSSING TO JOE'S CREEK
- ADD LIGHTING
- RESURFACE ROADWAY



- ADD WIDEWALK FOR PEDESTRIAN & **BICYCLISTS (APPROX. 10 FT.)**
- **CROSSINGS**
- **ADD LIGHTING**
- **ADD LANDSCAPING**
- **ON-STREET PARKING IN SOME AREAS**

49TH STREET NORTH

49TH STREET NORTH CORRIDOR

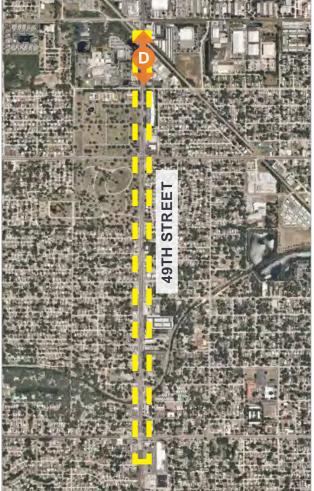
49th Street North is a major north-south route that connects Lealman with the rest of the County. The corridor has some of the highest traffic volumes in Lealman, and accommodates a wide range of users. 49th Street North is one of the most heavily used transit routes in the County, and has recently added express service offering 15 minute headways at peak times. Many pedestrians and cyclists use 49th Street North to access transit stops, commercial development, services and jobs. Northside Hospital is a major employer and activity center located on the corridor in Lealman, and the corridor includes satellite medical offices and pharmacies. The corridor also needs to accommodate freight traffic as a critical County-wide north-south route. Some localized transportation needs were identified for the corridor as part of Linking Lealman. However, because of the corridor's County-wide significance, it was determined that a full corridor review is needed to develop a comprehensive long-range transportation improvement plan

SPOTLIGHT D: 49TH ST: 38TH AVE TO 62ND AVE



GOALS:

- Enhance bus stops
- Add & enhance pedestrian crossings
- Add lighting
- Conduct a full corridor review



54TH AVENUE N. COMPLETE STREETS

INTRODUCTION

Pinellas County Planning was awarded a \$50,000 grant from Forward Pinellas to develop the 54th Avenue North Complete Streets Concept Planning Project, which explores the complete streets concept to enhance overall safety and the level of service for all modes of transportation. The limits for this study are on 54th Avenue North between 34th Street North and 49th Street North. This corridor is planned to become a viable main street commercial corridor with multiple amenities such as Raymond H. Neri Community Park, Joe's Creek Trail, and the Lealman Exchange. A complete streets concept will aide in enhancing mobility and safety along 54th Avenue North and connecting residents and commuters to the rest of the Lealman area.

PROJECT OBJECTIVES:

- Improve pedestrian and bicycle safety and comfort
- Explore alternatives for the existing wide right-of-way
- Improve traffic flow and reduce crashes
- Add additional roadway amenities such as lighting, landscaped medians and buffers, and green infrastructure
- Connect existing and proposed trail features

CONCEPT SPOTLIGHT

CORRIDOR CHARACTERISTICS & CHALLENGES:

54th Avenue North is a four-lane minor arterial Pinellas County roadway divided by the CSX railroad track into two segments: West and East. The Western segment is primarily single-family residential with some commercial development at the 54th Ave. N /49th St. N intersection and the 54th Ave. N/CSX intersection. Main challenges for this roadway are the high-speed limit of 40 mph, few crosswalks, limited potential for design changes around the rail crossing, numerous access management issues, and westbound traffic queuing. The Eastern segment is a narrow four-lane, undivided roadway with numerous commercial driveways, transit stops and two-way stop intersections with industrial, commercial, and residential land uses. In addition, the Lealman Special Fire Control District and Lealman Neighborhood Park are located on this segment. Main challenges for the Eastern portion include narrow and broken sidewalks, lack of mid-block crossings, high crash rates, and a lack of designated left-turn lanes causing corridor congestion.



FIGURE 18: 54TH AVENUE NORTH SEGMENTS

54TH AVENUE N. COMPLETE STREETS

KEY FINDINGS:

After an extensive existing conditions analysis and community workshops, preferred roadway scenarios were chosen for both segments of 54th Avenue North. A variety of scenario options were developed and the top two preferred scenarios for each segment were chosen by the public and Pinellas County staff.

WESTERN SEGMENT

For the Western portion, the two scenarios were chosen for further evaluation. Scenario 1 maintains the roadway exactly as it is today with no programmed improvements. Scenario 2 improvements include extending the median and dedicated left-turn lane at the 49th Street N intersection to reduce westbound congestion, reduce travel time, and prevent cut-through traffic through the neighborhoods. Scenario 2 also includes adding a small landscaped median to accommodate a crosswalk, widening sidewalks, and two-way left-turn lanes. This scenario doesn't impact travel time and is a moderate cost.

SCENARIO 1: EXISTING
"LEAVE AS IS"



SCENARIO 2: ADD MEDIAN AND WIDEN SIDEWALKS



CONCEPT SPOTLIGHT

EASTERN SEGMENT

For the Eastern segment, three preferred scenarios were chosen for further analysis. Scenario 1 maintains the roadway exactly as it is today with no proposed improvements. Scenario 2 depicts a lane reapportionment in which one travel lane is eliminated to provide two-way left-turn lanes, increase pedestrian safety, add landscaped medians, provide off road bicycle facilities on the wide sidewalk, and reduce roadway speed. This scenario does not significantly impact travel time and is moderately expensive. Lastly, Scenario 3 widens the right of way to keep the existing travel lanes and add a multi-use path, two-way left-turn lanes, and landscaped medians. This scenario would affect approximately 80% of surrounding properties and would have significantly greater costs and implementation time than Scenario 2.



SCENARIO 1: EXISTING "LEAVE AS IS"

TOTAL ROW: 58 FT.



SCENARIO 2: LANE REAPPOINTMENT (ROAD DIET)

TOTAL ROW: 54 FT.



SCENARIO 3: WIDEN ROADWAY/ PURCHASE RIGHT-OF-WAY

TOTAL ROW: 84 FT.

NOTE: RED SHADE INDICATES ADDITIONAL REQUIRED ROW FOR IMPLEMENTATION

FUNDING + PARTNERSHIPS

FUNDING OPPORTUNITIES:

There are several funding options to consider in implementing projects:

- Penny for Pinellas Continue to utilize Penny for Pinellas dollars for infrastructure improvements
- Gas Tax Look to increase millage or index the gas tax for additional maintenance funding
- Tax Increment Financing Continue to utilize the TIF funding from the Lealman Community Redevelopment Agency (CRA) for quick wins
- Florida Department of Transportation (FDOT) revenue sources Work with FDOT to continue to improve US 19 and look for other funding opportunities such as the Highway Safety Improvement Program (HSIP), Local Agency Program (LAP) funding, pairing safety dollars through matching dollars, Safe Routes to School, 3R (Resurfacing, Restoration, and Rehabilitation), Transportation Alternatives Program.
- **Forward Pinellas** Continue to pursue complete streets grant opportunities and Transportation Alternatives Program funding. Projects should also be included in the Transportation Improvement Program (TIP) and Long Range Transportation Plan (LRTP).
- Pinellas Suncoast Transit Authority (PSTA) revenue sources Utilize transit funding for enhanced bus service and stops
- Opportunity Zones Through a qualifying Opportunity Fund, investors can defer and/or reduce their federal capital gains tax liability.

ADDITIONAL PARTNERSHIPS:

- Schools
- Public health
- Law enforcement
- Local institutions

ACTION PLAN

ACTION ITEMS

In additional to the phasing of improvements summarized in this report, below are Action Items that were identified throughout the planning process.

Implement wayfinding/signage through the Lealman CRA

- Work with the Lealman CRA to implement wayfinding/signage
- Lead agencies: Pinellas County Planning, Lealman CRA

Provide access to local parks

- Work with County staff to open up and provide access to the parks in the Lealman study area. Particularly provide additional access to Raymond H. Neri Park, improve the Lealman Neighborhood Park, and provide a connection to Youth Park in Pinellas Park.
- Lead agencies: Pinellas County Planning, Pinellas County Parks, Pinellas Park

Implement enhanced bus stops and service

- Work with PSTA to provide enhanced bus stops particularly on US 19, 49th Street, and 28th Street. Look to provide enhanced bus service on local routes such as first and last mile service
- Lead agencies: Pinellas Suncoast Transit Authority (PSTA)

Implement US 19 improvements

- Implement recommendations from the road safety audit and access management studies with the upcoming resurfacing particularly the mid-block crossing or signalization at 50th Avenue North.
- Lead agencies: FDOT

Form traffic calming neighborhood plans

Provide solutions for neighborhoods particularly west of the railroad tracks and north of 54th Avenue North.

Lead agencies: Pinellas County Planning, Pinellas County Engineering

Implement lighting and storm-water improvements

- Incrementally add lighting and storm-water projects.
- Lead agencies: Pinellas County Engineering, Pinellas County

ACTION PLAN

Coordinate redevelopment plans and stormwater projects with the Joe's Creek Industrial Park

- Coordinate with the regional stormwater master plan to provide adequate infrastructure for existing and future development
- Lead agencies: Pinellas County Planning, Pinellas County Engineering, Pinellas County Stormwater

Seek additional funding sources

- As mentioned previously, utilize additional funding sources such as grants and matching funds.
- Lead agencies: Pinellas County Planning, Pinellas County Engineering

Connect Street Typologies with Form Based Code

- Include street design guidance into the form-based code to implement context sensitive design.
- Lead agencies: Pinellas County Planning

Develop ADA Transition Plan

- Work with County staff to develop an ADA transition plan
- Lead agencies: Pinellas County Planning, Pinellas County Engineering

Continue to work with community institutions to identify needed improvements

- Continue to coordinate with Lealman Family Center, Pinellas Sheriff's Police Athletic League (PAL), Lealman Community Association (LCA), religious institutions
- Lead agencies: Pinellas County Planning

Work with partners to implement trail and bicycle network

- Work with FDOT, Forward Pinellas, City of St. Petersburg, Kenneth City, and Pinellas Park to implement trail network
- Lead agencies: Pinellas County Planning

Follow-up streetscape plans

- Create plans that detail a vision for 49th Street North and at 54th Avenue North east of US 19
- Lead agencies: Pinellas County Planning

