

AGENDA

Pinellas County Redistricting Board

November 3, 2021

6:00 – 8:00 PM

Magnolia Room, 12520 Ulmerton Road, Largo

1. Welcome
2. Approval of Minutes of October 27, 2021 Meeting (not available)
3. Public Comment
4. Follow-up Matters from October 27, 2021 meeting
 - a) Potential District Boundary changes to better follow municipal boundaries
5. Consideration of recommendations for Alternative Redistricting Proposals to the Board of County Commissioners
(see attached addendum to Agenda)
6. Approval of Final Report containing Redistricting Proposals to the Board of County Commissioners
7. Approval of Invoices
8. Other Business
9. Final Adjournment

ADDENDUM
Agenda Item 5

Pinellas County Redistricting Board
November 3, 2021

5. Consideration of recommendations for Alternative Redistricting Proposals to the Board of County Commissioners
 - a) Single Member Districts
 - i. No Change - except for housekeeping revisions to adjust for changes in census block shapes along existing district boundary lines
 - ii. Alternative 1
 - iii. Alternative 2
 - iv. Alternative 3
 - v. Alternative 1A
 - vi. Alternative 2A
 - vii. Alternative 3A
 - b) At-Large Districts
 - i. No Change - except for housekeeping revisions to adjust for changes in census block shapes along existing district boundary lines
 - ii. Alternative 1
 - iii. Alternative 2

**Statistical Comparison
At-Large Districts**

Current At Large Districts

DISTRICT	2020 Population IDEAL	2020 Population ACTUAL	Population Deviation	Percent Deviation	Population White	Percent White	Population Black	Percent Black	Population Other	Percent Other	Population Hispanic	Percent Hispanic
District 1	319,702	321,435	1,733	0.54%	248,954	77.5%	15,060	4.7%	56,481	17.6%	36,353	11.3%
District 2	319,702	314,563	(5,139)	-1.61%	244,530	77.7%	20,611	6.6%	50,362	16.0%	36,507	11.6%
District 3	319,702	323,109	3,407	1.07%	215,552	66.7%	58,483	18.1%	49,074	15.2%	29,579	9.2%
Totals	959,107	959,107			709,036		94,154		155,917		102,439	

At Large - Alternative 1

DISTRICT	2020 Population IDEAL	2020 Population ACTUAL	Population Deviation	Percent Deviation	Population White	Percent White	Population Black	Percent Black	Population Other	Percent Other	Population Hispanic	Percent Hispanic
District 1	319,702	317,709	(1,993)	-0.6%	236,448	74.4%	21,872	6.9%	59,389	18.7%	37,526	11.8%
District 2	319,702	322,940	3,238	1.0%	253,403	78.5%	17,307	5.4%	52,230	16.2%	38,115	11.8%
District 3	319,702	318,458	(1,244)	-0.4%	219,185	68.8%	54,975	17.3%	44,298	13.9%	26,798	8.4%
Totals	959,107	959,107			709,036		94,154		155,917		102,439	

At Large - Alternative 2

DISTRICT	2020 Population IDEAL	2020 Population ACTUAL	Population Deviation	Percent Deviation	Population White	Percent White	Population Black	Percent Black	Population Other	Percent Other	Population Hispanic	Percent Hispanic
District 1	319,702	317,429	(2,273)	-0.7%	234,254	73.8%	20,125	6.3%	63,050	19.9%	41,937	13.2%
District 2	319,702	316,730	(2,972)	-0.9%	253,350	80.0%	17,506	5.5%	45,874	14.5%	32,030	10.1%
District 3	319,702	324,948	5,246	1.6%	221,432	68.1%	56,523	17.4%	46,993	14.5%	28,472	8.8%
Totals	959,107	959,107			709,036		94,154		155,917		102,439	

Single Member District Alternatives

2020 Single Member - Current Districts

DISTRICT	2020 Population IDEAL	2020 Population ACTUAL	Population Deviation	Percent Deviation	Population White	Percent White	Population Black	Percent Black	Population Other	Precent Other	Population Hispanic	Percent Hispanic
District 4	239,777	235,211	(4,566)	-1.90%	195,923	83.3%	7,209	3.1%	32,079	13.6%	21,099	9.0%
District 5	239,777	242,663	2,886	1.20%	173,315	71.4%	22,130	9.1%	47,218	19.5%	36,320	15.0%
District 6	239,777	243,194	3,417	1.43%	190,707	78.4%	11,233	4.6%	41,254	17.0%	23,478	9.7%
District 7	239,777	238,039	(1,738)	-0.72%	149,091	62.6%	53,582	22.5%	35,366	14.9%	21,542	9.0%
Totals	959,107	959,107			709,036		94,154		155,917		102,439	

Single Member - Alternative Plan 1

DISTRICT	2020 Population IDEAL	2020 Population ACTUAL	Population Deviation	Percent Deviation	Population White	Percent White	Population Black	Percent Black	Population Other	Precent Other	Population Hispanic	Percent Hispanic
District 4	239,777	235,895	(3,882)	-1.62%	196,039	83.1%	7,323	3.1%	32,533	13.8%	21,560	9.1%
District 5	239,777	241,979	2,202	0.92%	173,199	71.6%	22,016	9.1%	46,764	19.3%	35,859	14.8%
District 6	239,777	243,194	3,417	1.43%	190,707	78.4%	11,233	4.6%	41,254	17.0%	23,478	9.7%
District 7	239,777	238,039	(1,738)	-0.72%	149,091	62.6%	53,582	22.5%	35,366	14.9%	21,542	9.0%
Totals	959,107	959,107			709,036		94,154		155,917		102,439	

Single Member - Alternative Plan 2

DISTRICT	2020 Population IDEAL	2020 Population ACTUAL	Population Deviation	Percent Deviation	Population White	Percent White	Population Black	Percent Black	Population Other	Precent Other	Population Hispanic	Percent Hispanic
District 4	239,777	235,594	(4,183)	-1.74%	195,971	83.2%	7,141	3.0%	32,482	13.8%	21,557	9.2%
District 5	239,777	242,280	2,503	1.04%	173,267	71.5%	22,198	9.2%	46,815	19.3%	35,862	14.8%
District 6	239,777	243,194	3,417	1.43%	190,707	78.4%	11,233	4.6%	41,254	17.0%	23,478	9.7%
District 7	239,777	238,039	(1,738)	-0.72%	149,091	62.6%	53,582	22.5%	35,366	14.9%	21,542	9.0%
Totals	959,107	959,107			709,036		94,154		155,917		102,439	

Single Member - Alternative Plan 3

DISTRICT	2020 Population IDEAL	2020 Population ACTUAL	Population Deviation	Percent Deviation	Population White	Percent White	Population Black	Percent Black	Population Other	Precent Other	Population Hispanic	Percent Hispanic
District 4	239,777	239,101	(676)	-0.28%	185,850	77.7%	17,203	7.2%	36,048	15.1%	26,347	11.0%
District 5	239,777	238,773	(1,004)	-0.42%	183,388	76.8%	12,136	5.1%	43,249	18.1%	31,072	13.0%
District 6	239,777	243,194	3,417	1.43%	190,707	78.4%	11,233	4.6%	41,254	17.0%	23,478	9.7%
District 7	239,777	238,039	(1,738)	-0.72%	149,091	62.6%	53,582	22.5%	35,366	14.9%	21,542	9.0%
Totals	959,107	959,107			709,036		94,154		155,917		102,439	

2020 Single Member - Current Districts

DISTRICT	2020 Population IDEAL	2020 Population ACTUAL	Population Deviation	Percent Deviation	Population White	Percent White	Population Black	Percent Black	Population Other	Percent Other	Population Hispanic	Percent Hispanic
District 4	239,777	235,211	(4,566)	-1.90%	195,923	83.30%	7,209	3.06%	32,079	13.64%	21,099	8.97%
District 5	239,777	242,663	2,886	1.20%	173,315	71.42%	22,130	9.12%	47,218	19.46%	36,320	14.97%
District 6	239,777	243,194	3,417	1.43%	190,707	78.42%	11,233	4.62%	41,254	16.96%	23,478	9.65%
District 7	239,777	238,039	(1,738)	-0.72%	149,091	62.63%	53,582	22.51%	35,366	14.86%	21,542	9.05%
Totals	959,107	959,107			709,036		94,154		155,917		102,439	

Single Member Alt 1A

DISTRICT	2020 Population IDEAL	2020 Population ACTUAL	Population Deviation	Percent Deviation	Population White	Percent White	Population Black	Percent Black	Population Other	Percent Other	Population Hispanic	Percent Hispanic
District 4	239,777	235,895	(3,882)	-1.62%	196,039	83.10%	7,323	3.10%	32,533	13.79%	21,560	9.14%
District 5	239,777	240,686	909	0.38%	172,087	71.50%	21,995	9.14%	46,604	19.36%	35,784	14.87%
District 6	239,777	246,630	6,853	2.86%	193,243	78.35%	11,579	4.69%	41,808	16.95%	23,732	9.62%
District 7	239,777	235,896	(3,881)	-1.62%	147,667	62.60%	53,257	22.58%	34,972	14.83%	21,363	9.06%
Totals	959,107	959,107			709,036		94,154		155,917		102,439	

Single Member Alt 2A

DISTRICT	2020 Population IDEAL	2020 Population ACTUAL	Population Deviation	Percent Deviation	Population White	Percent White	Population Black	Percent Black	Population Other	Percent Other	Population Hispanic	Percent Hispanic
District 4	239,777	235,594	(4,183)	-1.74%	195,971	83.18%	7,141	3.03%	32,482	13.79%	21,557	9.15%
District 5	239,777	240,987	1,210	0.50%	172,155	71.44%	22,177	9.20%	46,655	19.36%	35,787	14.85%
District 6	239,777	246,630	6,853	2.86%	193,243	78.35%	11,579	4.69%	41,808	16.95%	23,732	9.62%
District 7	239,777	235,896	(3,881)	-1.62%	147,667	62.60%	53,257	22.58%	34,972	14.83%	21,363	9.06%
Totals	959,107	959,107			709,036		94,154		155,917		102,439	

Single Member Alt 3A

DISTRICT	2020 Population IDEAL	2020 Population ACTUAL	Population Deviation	Percent Deviation	Population White	Percent White	Population Black	Percent Black	Population Other	Percent Other	Population Hispanic	Percent Hispanic
District 4	239,777	237,650	(2,127)	-0.89%	184,659	77.70%	17,171	7.23%	35,820	15.07%	26,223	11.03%
District 5	239,777	238,931	(846)	-0.35%	183,467	76.79%	12,147	5.08%	43,317	18.13%	31,121	13.03%
District 6	239,777	246,630	6,853	2.86%	193,243	78.35%	11,579	4.69%	41,808	16.95%	23,732	9.62%
District 7	239,777	235,896	(3,881)	-1.62%	147,667	62.60%	53,257	22.58%	34,972	14.83%	21,363	9.06%
Totals	959,107	959,107			709,036		94,154		155,917		102,439	

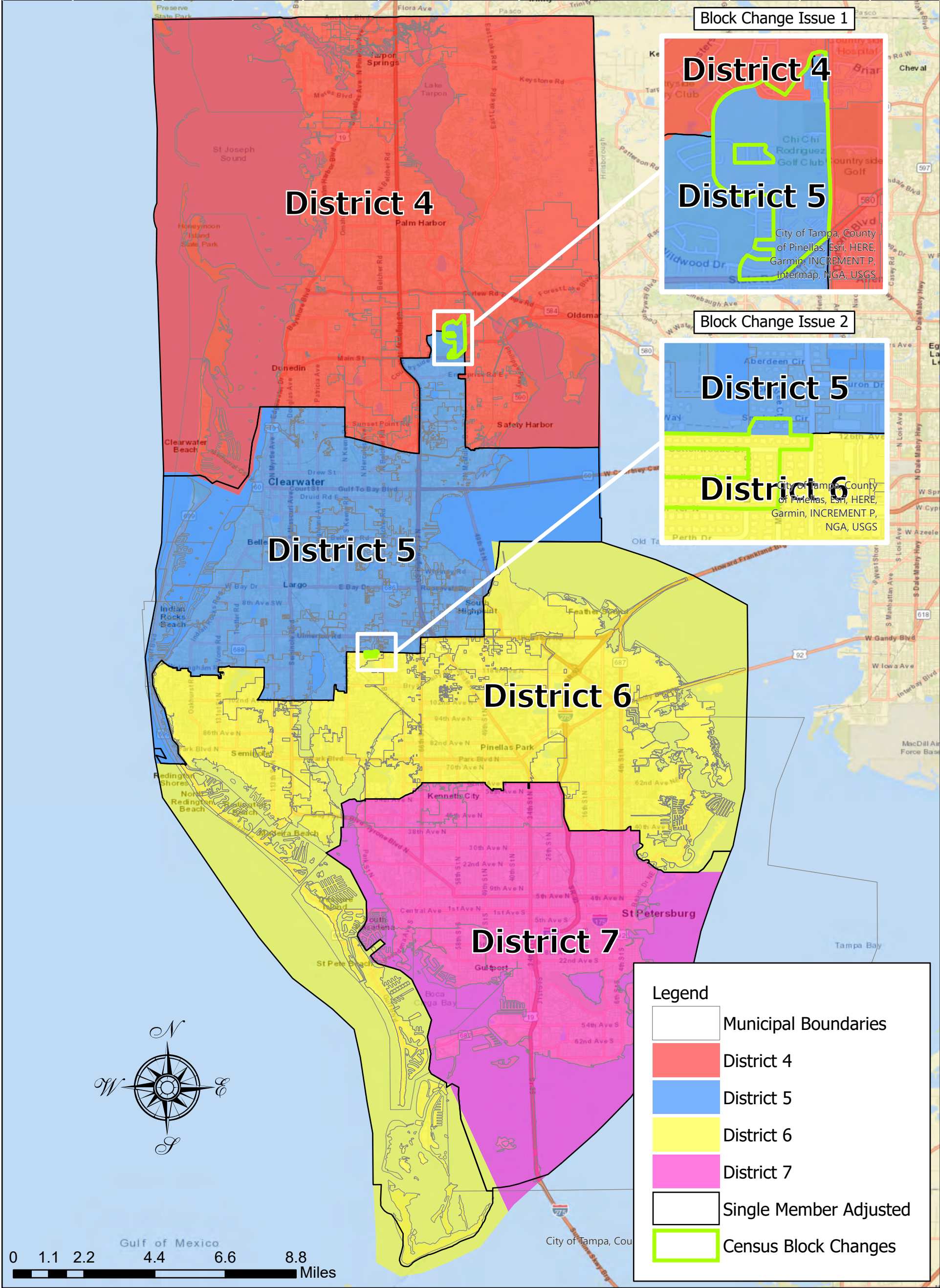


Current Single Member Districts

Housekeeping Adjustments



DISTRICT	2020 Population IDEAL	2020 Population ACTUAL	Population Deviation	Percent Deviation	Population White	Percent White	Population Black	Percent Black	Population Other	Percent Other	Population Hispanic	Percent Hispanic
District 4	239777	235211	-4565.75	-1.9%	195923	83%	7209	3%	32079	14%	21099	9%
District 5	239777	242663	2886.25	1.2%	173315	71%	22130	9%	47218	19%	36320	15%
District 6	239777	243194	3417.25	1.4%	190707	78%	11233	5%	41254	17%	23478	10%
District 7	239777	238039	-1737.75	-0.7%	149091	63%	53582	23%	35366	15%	21542	9%
Totals	959107	959107	0	0	709036	-	94154	-	155917	-	102439	-



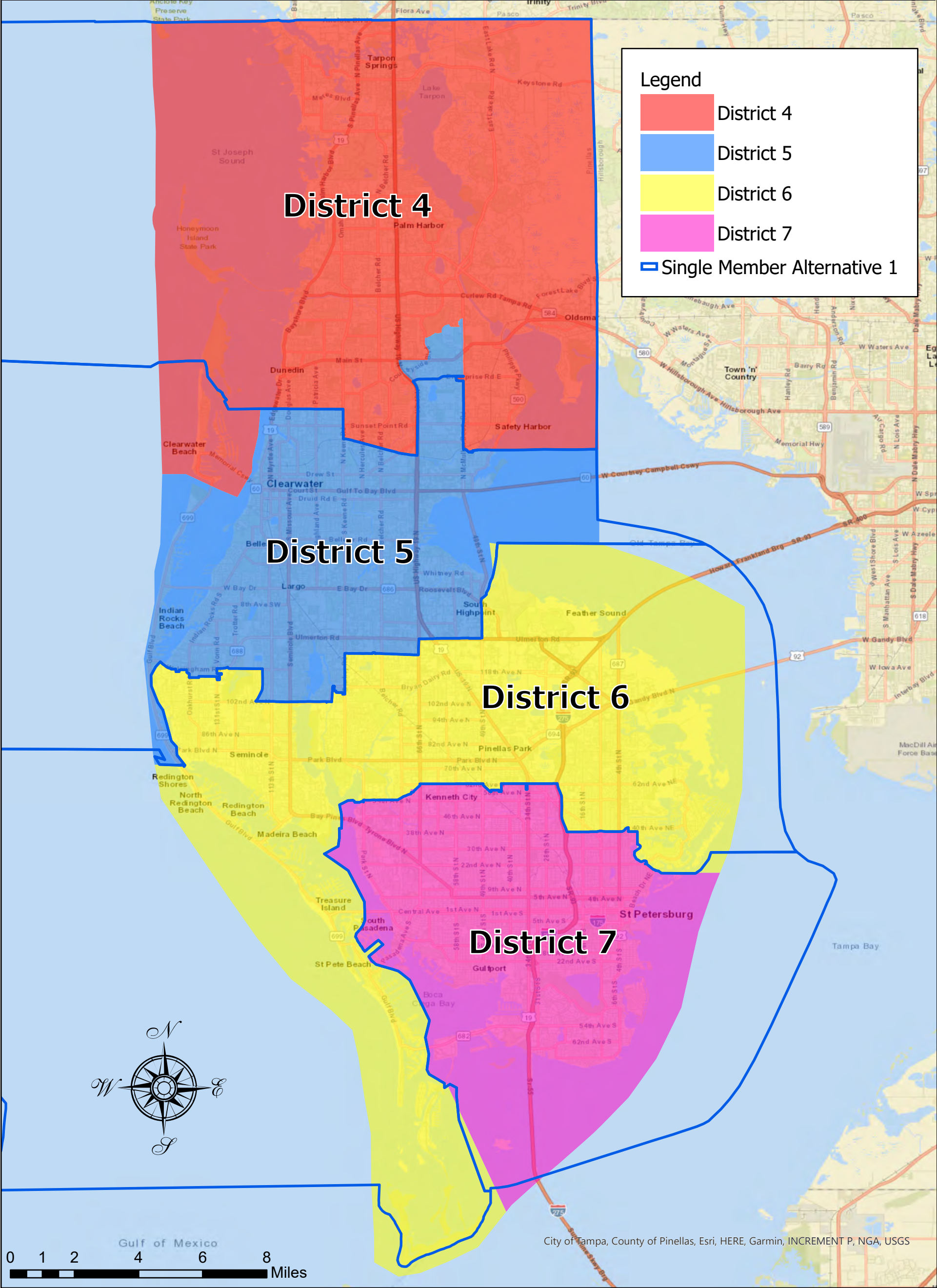


Single Member Districts

Alternative 1

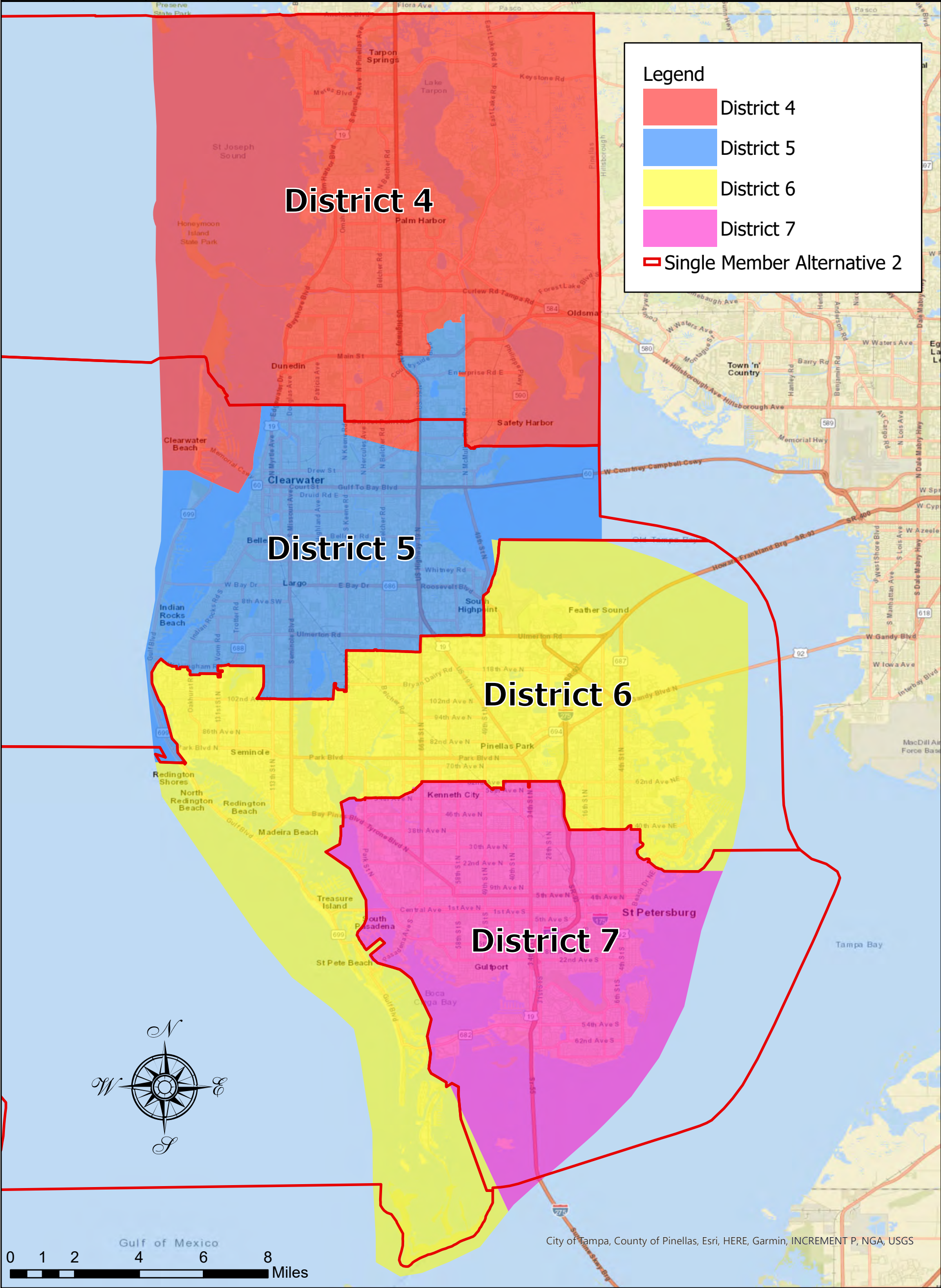


DISTRICT	2020 Population IDEAL	2020 Population ACTUAL	Population Deviation	Percent Deviation	Population White	Percent White	Population Black	Percent Black	Population Other	Precent Other	Population Hispanic	Percent Hispanic
District 4	239777	235895	-3881.75	-1.6%	196039	83%	7323	3%	32533	14%	21560	9%
District 5	239777	241979	2202.25	0.9%	173199	72%	22016	9%	46764	19%	35859	15%
District 6	239777	243194	3417.25	1.4%	190707	78%	11233	5%	41254	17%	23478	10%
District 7	239777	238039	-1737.75	-0.7%	149091	63%	53582	23%	35366	15%	21542	9%
Totals	959107	959107	0	0	709036	-	94154	-	155917	-	102439	-



Single Member Districts
Alternative 2

DISTRICT	2020 Population IDEAL	2020 Population ACTUAL	Population Deviation	Percent Deviation	Population White	Percent White	Population Black	Percent Black	Population Other	Precent Other	Population Hispanic	Percent Hispanic
District 4	239777	235594	-4182.75	-1.7%	195971	83%	7141	3%	32482	14%	21557	9%
District 5	239777	242280	2503.25	1.0%	173267	72%	22198	9%	46815	19%	35862	15%
District 6	239777	243194	3417.25	1.4%	190707	78%	11233	5%	41254	17%	23478	10%
District 7	239777	238039	-1737.75	-0.7%	149091	63%	53582	23%	35366	15%	21542	9%
Totals	959107	959107	0	0	709036	-	94154	-	155917	-	102439	-



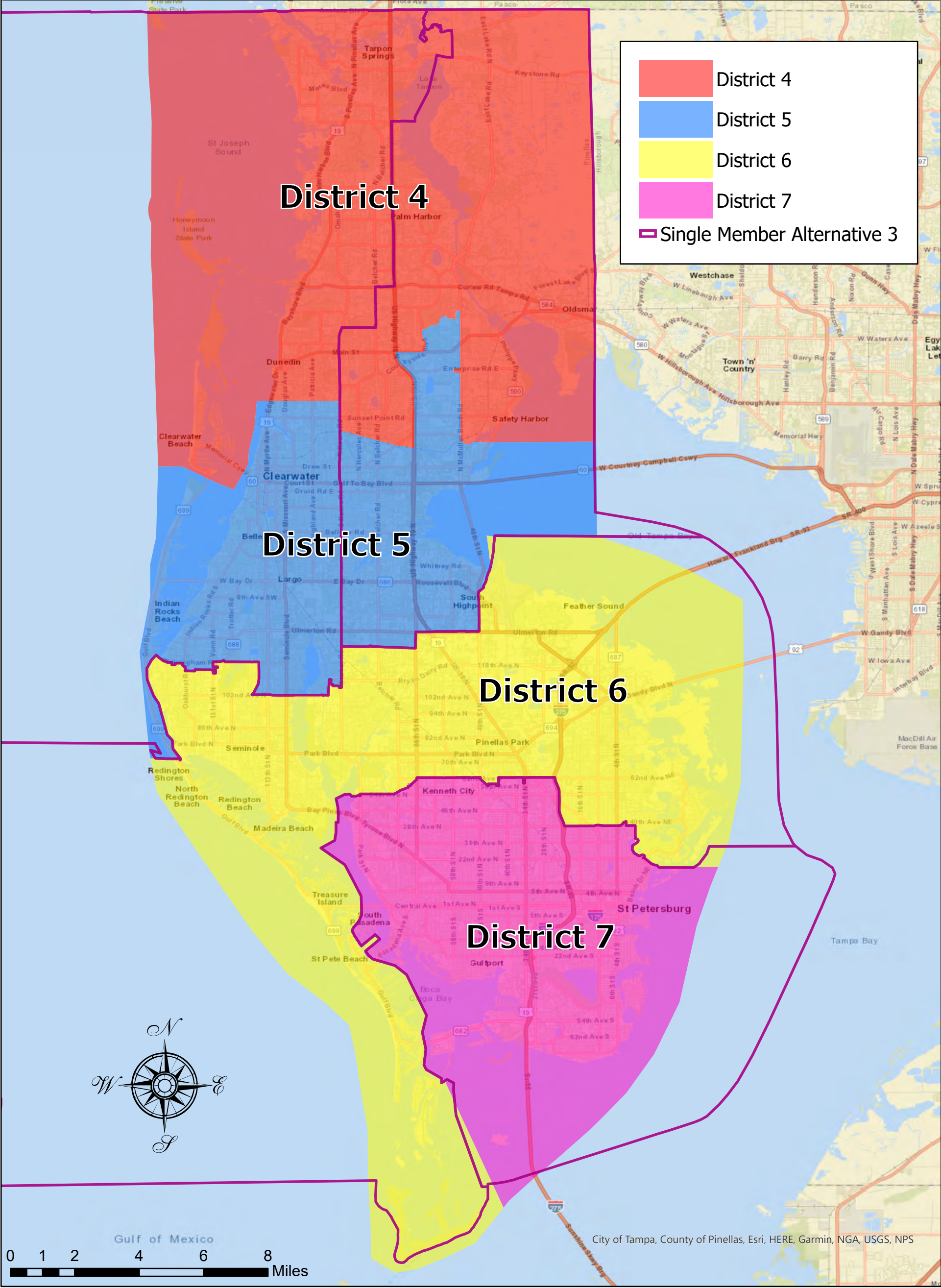


Single Member Districts

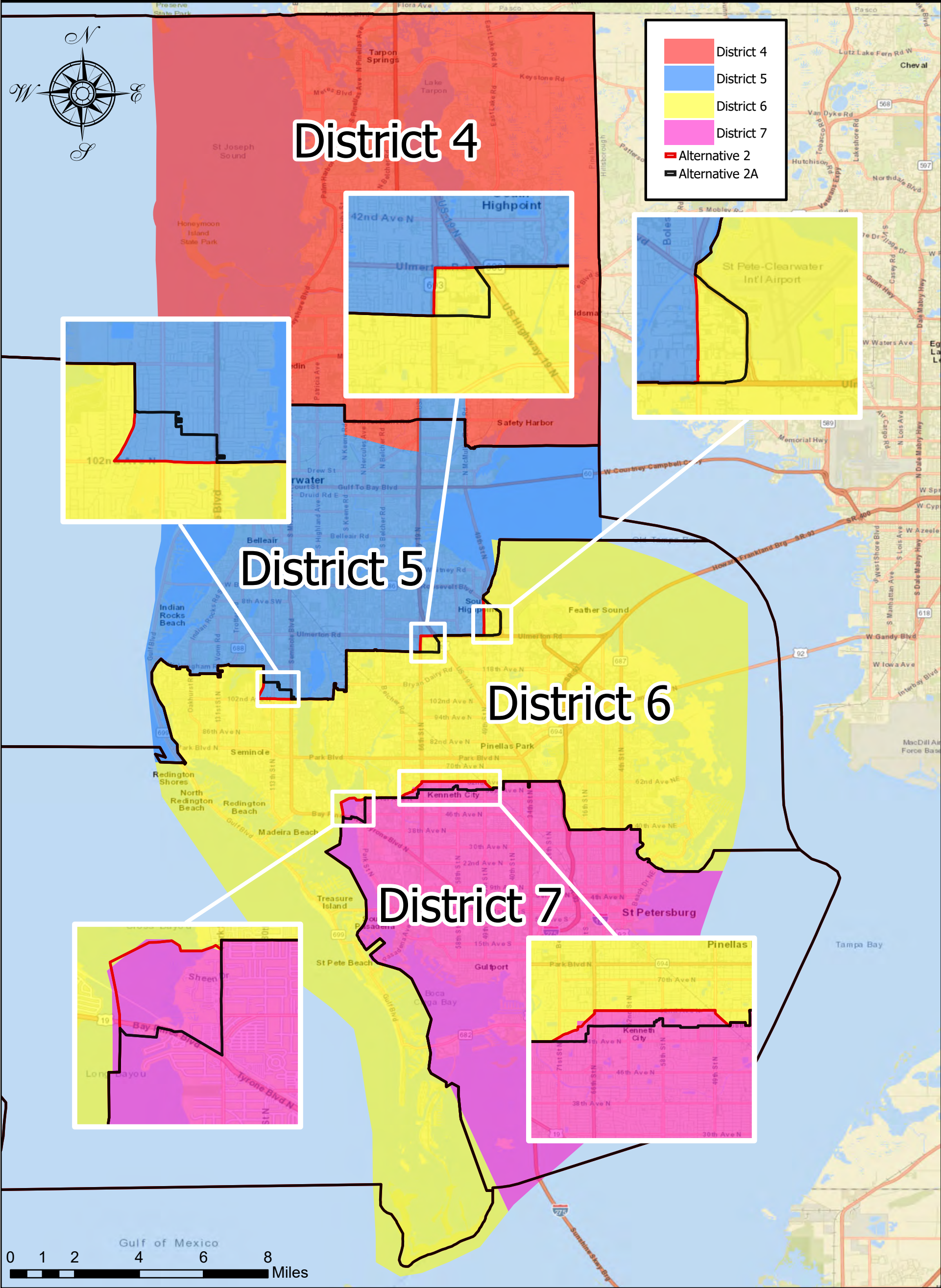
Alternative 3



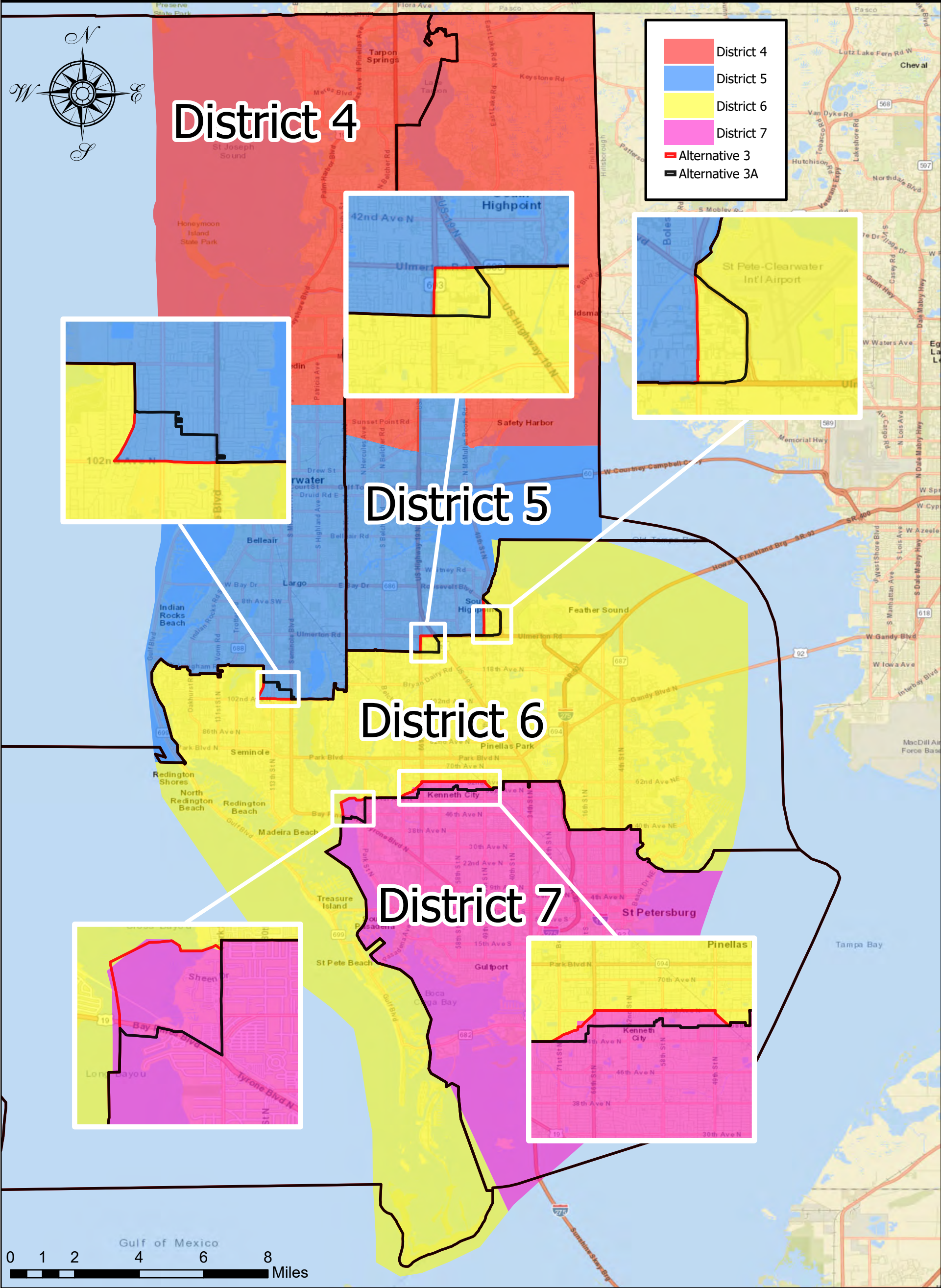
DISTRICT	2020 Population IDEAL	2020 Population ACTUAL	Population Deviation	Percent Deviation	Population White	Percent White	Population Black	Percent Black	Population Other	Precent Other	Population Hispanic	Percent Hispanic
District 4	239777	239101	-675.75	-0.3%	185850	78%	17203	7%	36048	15%	26347	11%
District 5	239777	238773	-1003.75	-0.4%	183388	77%	12136	5%	43249	18%	31072	13%
District 6	239777	243194	3417.25	1.4%	190707	78%	11233	5%	41254	17%	23478	10%
District 7	239777	238039	-1737.75	-0.7%	149091	63%	53582	23%	35366	15%	21542	9%
Totals	959107	959107	0	0	709036	-	94154	-	155917	-	102439	-



DISTRICT	2020 Population IDEAL	2020 Population ACTUAL	Population Deviation	Percent Deviation	Population White	Percent White	Population Black	Percent Black	Population Other	Percent Other	Population Hispanic	Percent Hispanic
District 4	239777	235594	-4182.75	-1.7%	195971	83%	7141	3%	32482	14%	21557	9%
District 5	239777	240987	1210.25	0.5%	172155	71%	22177	9%	46655	19%	35787	15%
District 6	239777	246630	6853.25	2.9%	193243	78%	11579	5%	41808	17%	23732	10%
District 7	239777	235896	-3880.75	-1.6%	147667	63%	53257	23%	34972	15%	21363	9%
Totals	959107	959107	0	0	709036	-	94154	-	155917	-	102439	-

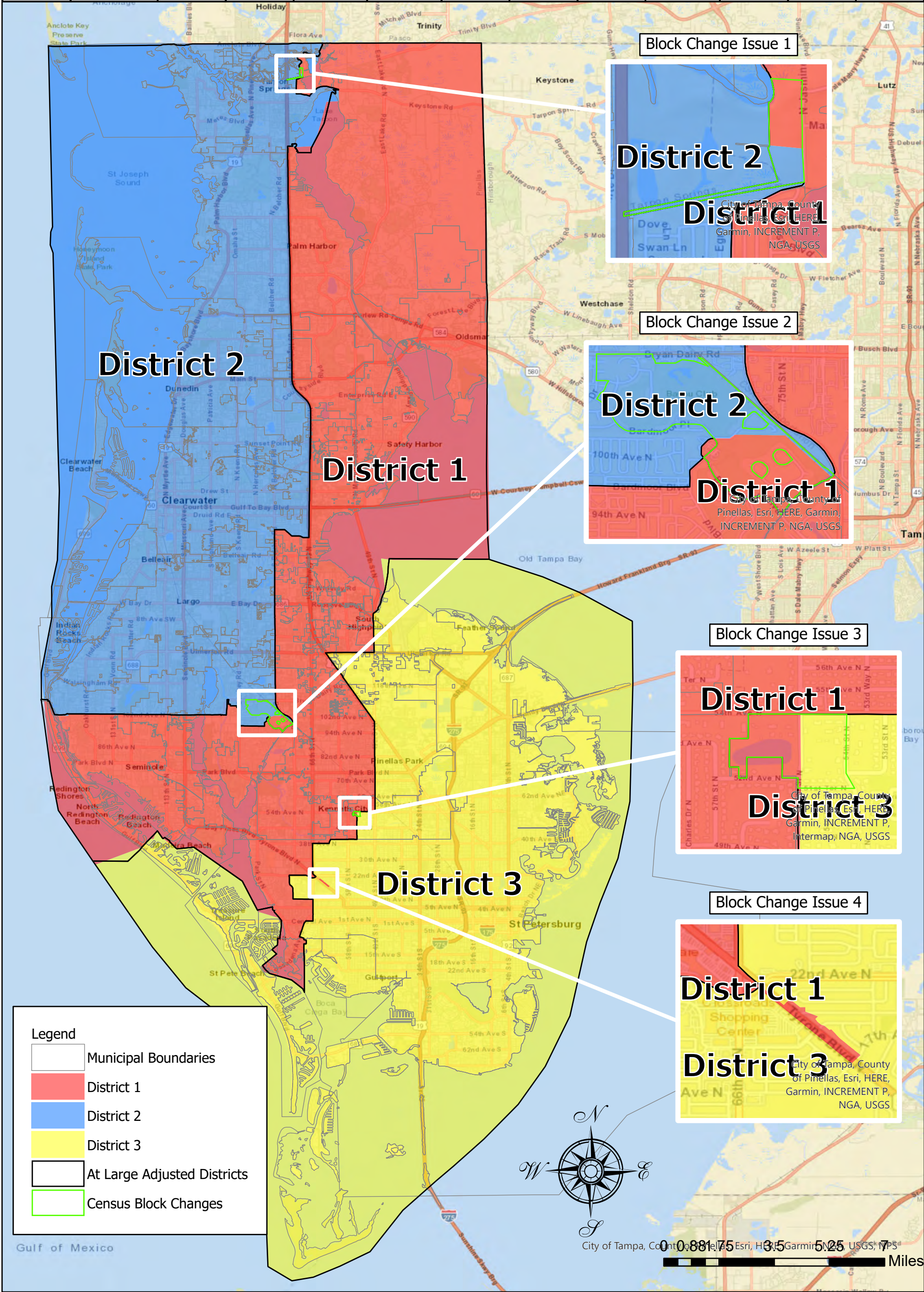


DISTRICT	2020 Population IDEAL	2020 Population ACTUAL	Population Deviation	Percent Deviation	Population White	Percent White	Population Black	Percent Black	Population Other	Percent Other	Population Hispanic	Percent Hispanic
District 4	239777	237650	-2126.75	-0.9%	184659	78%	17171	7%	35820	15%	26223	11%
District 5	239777	238931	-845.75	-0.4%	183467	77%	12147	5%	43317	18%	31121	13%
District 6	239777	246630	6853.25	2.9%	193243	78%	11579	5%	41808	17%	23732	10%
District 7	239777	235896	-3880.75	-1.6%	147667	63%	53257	23%	34972	15%	21363	9%
Totals	959107	959107	0	0	709036	-	94154	-	155917	-	102439	-



Current At Large Districts
Housekeeping Adjustments

DISTRICT	2020 Population IDEAL	2020 Population ACTUAL	Population Deviation	Percent Deviation	Population White	Percent White	Population Black	Percent Black	Population Other	Percent Other	Population Hispanic	Percent Hispanic
District 1	319702	321435	1733	0.5%	248954	77%	15060	5%	56481	18%	36353	11%
District 2	319702	314563	-5139	-1.6%	244530	78%	20611	7%	50362	16%	36507	12%
District 3	319702	323109	3407	1.1%	215552	67%	58483	18%	49074	15%	29579	9%
Totals	959107	959107	0	0.00	709036	-	94154	-	155917	-	102439	-

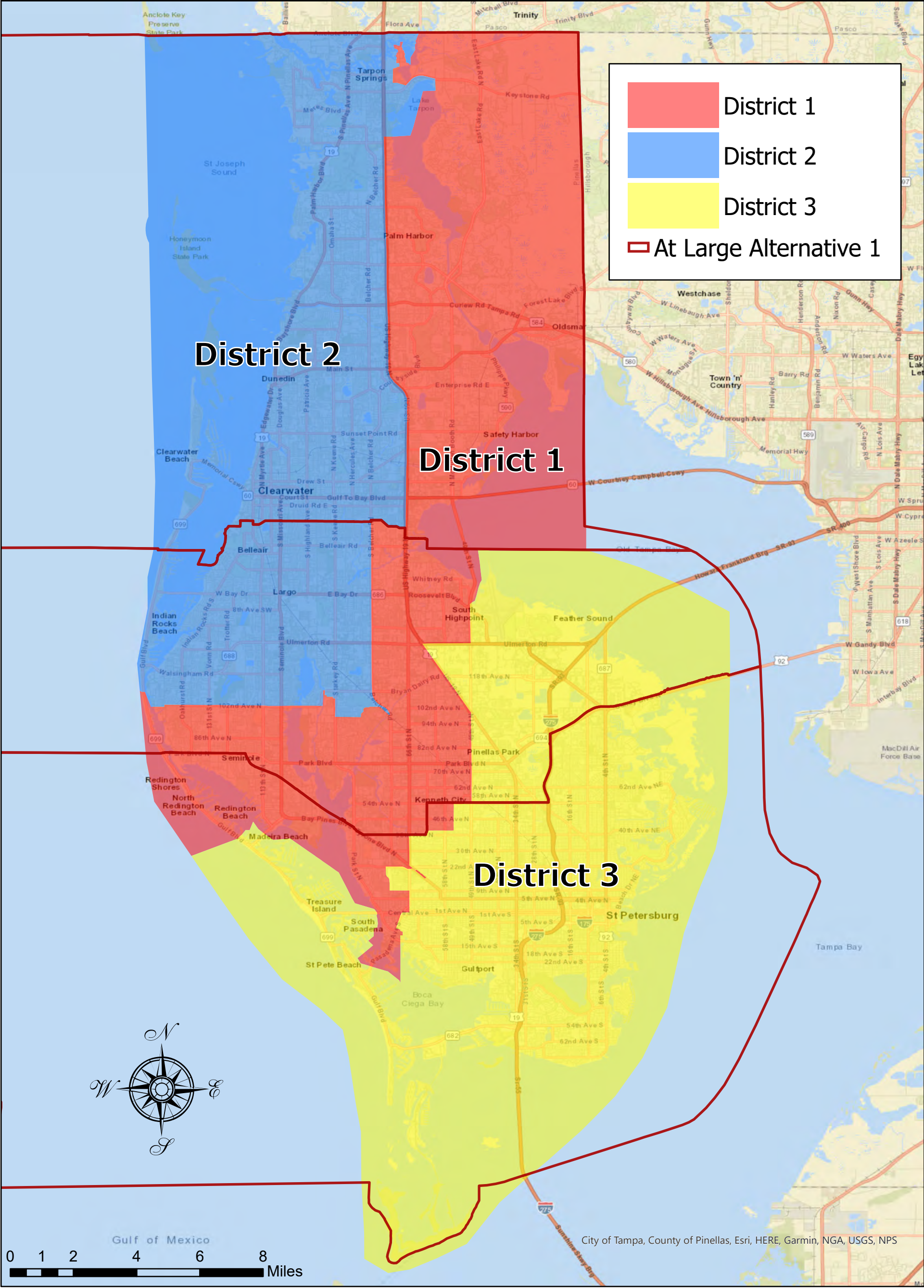




At Large Districts Alternative 1



DISTRICT	2020 Population IDEAL	2020 Population ACTUAL	Population Deviation	Percent Deviation	Population White	Percent White	Population Black	Percent Black	Population Other	Precent Other	Population Hispanic	Percent Hispanic
District 1	319702	317709	-1993	-0.6%	236448	74%	21872	7%	59389	19%	37526	12%
District 2	319702	322940	3238	1.0%	253403	78%	17307	5%	52230	16%	38115	12%
District 3	319702	318458	-1244	-0.4%	219185	69%	54975	17%	44298	14%	26798	8%
Totals	959107	959107	0	0.00	709036	-	94154	-	155917	-	102439	-

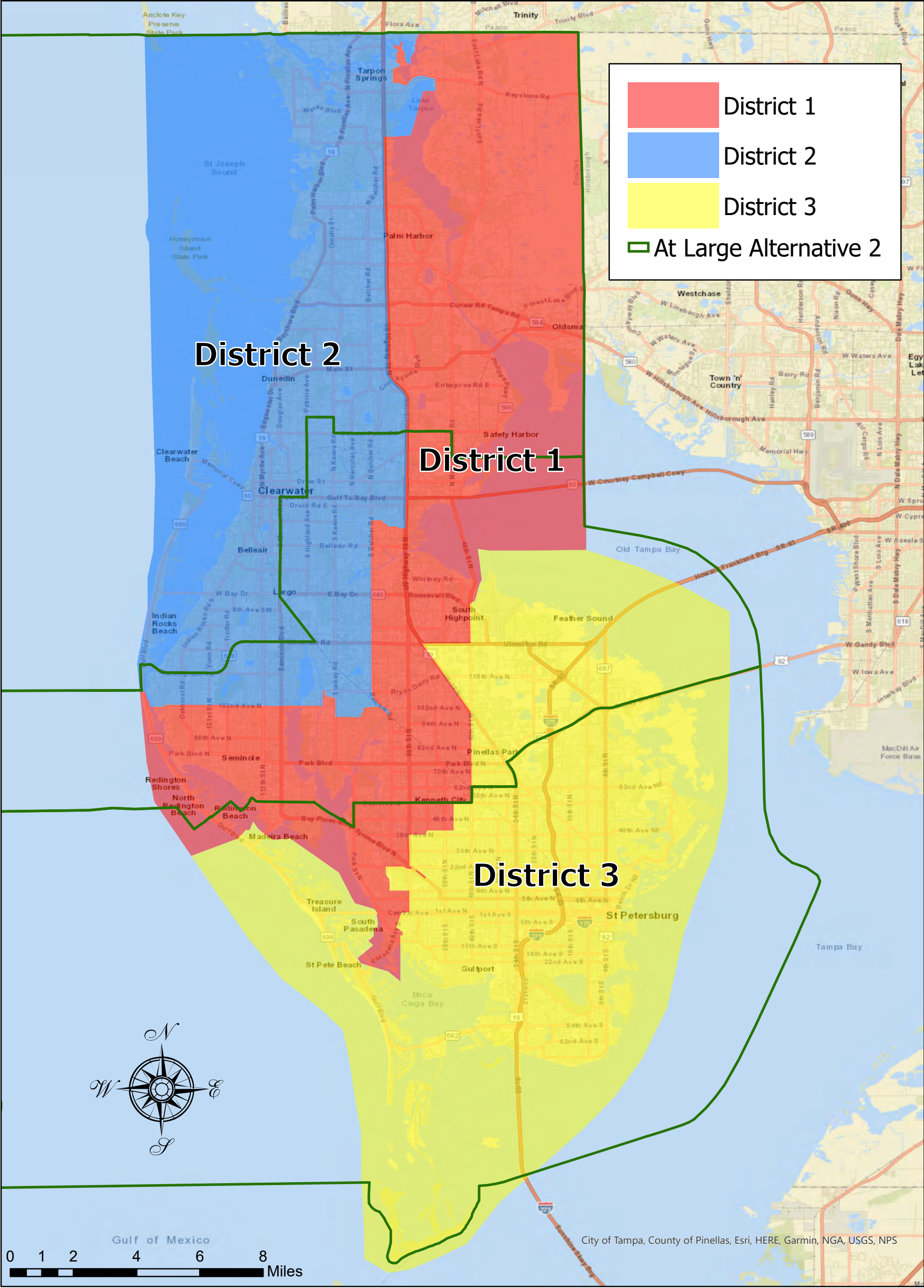




At Large Districts Alternative 2



DISTRICT	2020 Population IDEAL	2020 Population ACTUAL	Population Deviation	Percent Deviation	Population White	Percent White	Population Black	Percent Black	Population Other	Precent Other	Population Hispanic	Percent Hispanic
District 1	319702	317429	-2273	-0.7%	234254	74%	20125	6%	63050	20%	41937	13%
District 2	319702	316730	-2972	-0.9%	253350	80%	17506	6%	45874	14%	32030	10%
District 3	319702	324948	5246	1.6%	221432	68%	56523	17%	46993	14%	28472	9%
Totals	959107	959107	0	0.00	709036	-	94154	-	155917	-	102439	-



M E M O R A N D U M

TO: Pinellas County Board of County Commissioners

FROM: Brian Aungst, Chair
County Redistricting Board

DATE: November 3, 2021

RE: Final Report Containing Redistricting Proposals

The purpose of this Memorandum is to review the work of the County Redistricting Board and to transmit the Redistricting Board's proposals for redistricting to the County Commission.

Overview

Redistricting is the process by which differences in the population of Commission districts are equalized by adjusting district boundaries, and furthers the principal of "one person, one vote." Commission districts are required by the Florida Constitution, Florida Statutes, the County's Charter and case law to be "as nearly equal in population" as practicable or possible.

Florida Statutes and the Constitution require that counties determine the need for redistricting after each decennial census and provide that a county may adjust the commission district boundaries during any odd-numbered year. The County Charter specifically requires that the County conduct the redistricting process after each decennial census.

Redistricting Criteria

The objectives of a redistricting process should be to adjust the district populations so that they are nearly equal to one-another, the plans not dilute minority voting strength, and result in district shapes that are relatively compact and are easily understood by the electorate.

There are several criteria commonly used in the redistricting process. They are considered in total and balanced with each other. However, the dominant criterion is population.

1. Equal in population. Individual districts should be as equal in population as is possible or practicable. "Population" refers to residents, not registered voters. "Nearly equal" means that the population of individual districts should be as close to the average ("ideal") size as is possible.

2. Avoid diluting minority voting strength. If there is a location where a significant number of minority residents reside, their ability to vote as a block should not be diluted by either dividing that population into two or more districts (termed “cracking”) or, if there is a significant minority population in two districts, moving that population into a single district (termed “packing”).
3. Use census blocks. Data from the US Bureau of the Census is updated every 10 years by surveying the population of the United States. The smallest unit within which that information is tabulated and made available is “blocks.” Census data is presumed to be correct.
4. Compact and contiguous. Districts should be relatively compact and contiguous. Unusual, “bizarre” or serpentine district shapes that are created without furthering a valid underlying public policy purpose must be avoided. Contiguity may be achieved by crossing a waterbody.
5. Significant natural and man-made boundaries. Where possible, district boundaries should follow easily recognized or understood boundaries, like major roads, waterbodies or parklands.
6. Recognize existing district boundaries. The boundaries of the updated districts may seek to retain their existing boundaries to the extent possible.
7. Avoid splitting communities of interest. District boundaries should seek to avoid splitting communities that have similar interests (e.g., neighborhoods or cities) where possible.
8. Criteria in the Pinellas Charter. There are specific criteria embedded in the Pinellas County Charter that the Redistricting Board must consider. Pertinent subsections of the County Charter are attached hereto.

Census Data

The Bureau of the Census counts the population of the United States every 10 years and is presumed to be correct. The 2020 Census reflects the population of the country on “census day” which was April 1, 2020. Census data is required to be released to the states one year after census day; however, the Bureau of the Census failed to meet that deadline in 2021, primarily due to the effects of the COVID pandemic, which cause field operations to be shut down for more than two months in 2020.

Thereafter, the Bureau had stated that the data would be released on or before September 30, 2021. However, “legacy” data was released on August 12, 2021, and is what will be used in the Pinellas redistricting process. Legacy data is final data but requires some reformatting of the electronic file base before it is usable in a redistricting process.

Existing Districts Maps

The first step in the redistricting process is to determine if there is a need to adjust district boundaries because of a significant imbalance between district populations. This is done by “layering” or applying the 2020 to the (current) district boundaries that were approved in 2011.

Note that the Bureau of the Census may change the shape of census blocks from time to time. Such changes are typically of no significance unless they abut a 2011 district boundary and thus make it difficult to calculate the population of the current districts based on 2020 data. Such was the case with a few census blocks in both the current single member and at-large district maps.

A table of statistical information for all of the Redistricting Plans that were considered by the Redistricting Board (including information for the Existing Districts) is attached. Using the existing district boundaries and 2020 Census data indicates that adjustments to district boundaries is not necessary based on population deviations alone. Copies of the Existing Districts Maps with 2020 data are attached.

Proposed Redistricting Maps

The Redistricting Board considered a total of 10 maps or redistricting plans, including the Existing Districts Maps with minor housekeeping changes. The following proposals are recommended for your consideration:

- 1.
- 2.
- 3.

The Redistricting Board appreciates the opportunity to have been of service to the County Commission and citizens of Pinellas County.

**2021 Pinellas County Redistricting Board
Final Report Adoption – November 3, 2021
Relevant Excerpts from Pinellas County Charter and CRB Additional Operating Rules**

From Section 3.04 (Redistricting), Pinellas County Charter:

- The county redistricting board shall develop **one or more proposals** for redistricting the four county commission districts and three at-large county commission districts referenced in Section 3.01.
- In developing the county redistricting board's proposals:
 - **No district shall be drawn with the *intent* to favor or disfavor a political party or an incumbent,**
 - **Districts shall not be drawn with the *intent or result* of denying or abridging the equal opportunity of racial or language minorities to participate in the political process or to diminish their ability to elect representatives of their choice, and**
 - **Districts shall be contiguous and as nearly equal in population as practicable.**
- Further, in developing its proposals, the county redistricting board shall **consider, where feasible, utilizing municipal boundaries and keeping together unincorporated areas** of the county.
- No later than one hundred fifty (150) days after its first meeting, the county redistricting board shall **submit a final report containing its redistricting proposals** to the board of county commissioners.

From County Redistricting Board Additional Operating Rules:

- An affirmative vote of a majority of the full membership (**affirmative vote of six (6) members**) shall be **required for final approval** of the final report.